STATE OF FLORIDA FLORIDA HOUSING FINANCE CORPORATION

FHFC CASE NO. 2013-025VW APPLICATION NO. 2011-126C

LULAV SQUARE APARTMENTS LIMITED PARTNERSHIP,

Petitioner

VS.

FLORIDA HOUSING FINANCE CORPORATION,

Respondent.

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FLORIDA HOUSING
FINANCE CORPORATION

PETITION FOR WAIVER OF SECTION III(B)(1)(a) AND SECTION III(B)(1)(b) OF INSTRUCTIONS AND CHAPTER 67-48

Petitioner, LULAV SQUARE APARTMENTS LIMITED PARTNERSHIP, a Florida limited partnership ("Petitioner"), hereby petitions Respondent, FLORIDA HOUSING FINANCE CORPORATION ("Florida Housing") for a waiver of: (i) the requirement to provide air conditioning systems with a SEER rating of 14 in the units of the Development (as defined below), and (ii) the requirement to provide a full-size range in the kitchen of those units located in the Development. *See* Universal Application Instructions, Housing Credit Program, Part III, Section B(1)(a) ("Rule B(1)(a)") and Part III, Section B(1)(b) ("Rule B(1)(b)") (the "Instructions") and Chapter 67-48, Florida Administrative Code.

Pursuant to Section 120.542, Florida Statutes, and Rule 28-104.002, Florida Administrative Code, Petitioner requests a waiver of (i) Rule B(1)(a) to allow for the use of EER (as opposed to SEER) 12.9 split air conditioning systems ("Alternative A/C System") in lieu of air conditioning systems with an SEER rating of 14 ("Required A/C System") in the redeveloped units of the Development, and (ii) Rule B(1)(b) to allow for the use of a smaller 20-inch wide

range ("Alternative Range") in lieu of a full-sized range ("Required Range") in the redeveloped units of the Development.

THE PETITIONER

1. The address, telephone number, and facsimile number for Petitioner and its qualified representative are:

Lulav Square Apartments Limited Partnership Attention: Mr. Don Paxton 2206 Jo An Drive Sarasota, Florida 34231 Telephone: 941-929-1270 Ext. 110

Facsimile: 9941-929-1271

Email: <u>dpaxton@beneficialcom.com</u>

2. The address, telephone number, facsimile number and e-mail address of Petitioner's counsel is:

David F. Leon, L.L.C. Broad and Cassel 390 N. Orange Avenue, Suite 1400 Orlando, FL 32801 Telephone: (407) 839-4200

Facsimile: (407) 425-8377

Email: dleon@broadandcassel.com

3. In 2011, Petitioner applied for low-income housing tax credits from Florida Housing pursuant to the 2011 Universal Application Cycle. *See* Application No. 2011-126C. The Universal Application package has been adopted and incorporated into Chapter 67-48 by Rule 67-48.004(1)(a), F.A.C. (2011). Petitioner received an allocation of low income housing tax credits from Florida Housing on March 15, 2013.

- 4. Petitioner has closed on the financing and housing credit syndication which will provide funds for the renovation of 140 units intended to serve low-income persons in Miami-Dade County, Florida (the "Development").
 - 5. The waiver being sought is permanent in nature.
- 6. The requested waiver will not adversely affect the Development; however, a denial of this Petition would result in:
 - a. substantial economic hardship to Petitioner by requiring (i) new electrical panels to be installed, (ii) a significant redesign of the kitchens of the Development, (iii) the use of less efficient air conditioning systems due to the inapplicability of the SEER standard to air conditioning systems of this size;
 - deprivation of the residents in the Development of a workable kitchen with proper counter space;
 - c. deprivation of Miami-Dade County of essential affordable housing units constructed in a timely manner;
 - d. violation of the principles of fairness. Section 120.542(2), Florida Statutes.

THE RULE FROM WHICH WAIVER IS REQUESTED AND STATUTE IMPLEMENTED BY THE RULE

7. Petitioner requests a waiver of Part III, Section B(1)(a) of the Instructions, that provides as follows:

Part III. Proposed Development ...

¹ "Principles of Fairness" are violated when literal application of a rule affects a particular person in a manner significantly different from the way it affects other similarly situated persons who are subject to the rule. Section 120.542, Florida Statutes.

B. Construction Features and Amenities ...

1. Required General Features and Amenities for All Developments (Threshold) ...

a. All Units in ALL Developments: ...

- Air conditioning with a minimum SEER rating of 14 (excluding building with central chiller system). Window air conditioning units are not allowed; however, throughwall air conditioning units with a minimum EER rating of 10 are permissible for rehabilitation units.
- 8. Petitioner requests a waiver of Part III, Section B(1)(b) of the Instructions, that provides as follows:

Part III. Proposed Development ...

- B. Construction Features and Amenities ...
- 1. Required General Features and Amenities for All Developments (Threshold) ...
 - b. All Units in ALL Developments Except SRO: ...
 - Full-size range, oven and Energy Star qualified refrigerator in all units.

JUSTIFICATION FOR REQUESTED WAIVER

9. Under Section 120.542(1), Florida Statutes, and Chapter 28-104, Florida Administrative Code, Florida Housing has the authority to grant waivers to its rule requirements when strict application of the rules would lead to unreasonable, unfair and unintended consequences, in particular instances. Waivers shall be granted when the person who is subject to the Rule demonstrates that the application of the rule would: (1) create a substantial hardship

or violate principles of fairness,² and (2) the purpose of the underlying statute has been or will be achieved by other means by the person. Section 120.542(2), Florida Statutes (2012).

- 10. In this instance, Petitioner meets the standards for a waiver of Rule B(1)(a) and Rule B(1)(b).
- 11. Among other sections of the Florida Housing Finance Corporation Act, Rule B(1)(a) and Rule B(1)(b) implements Section 420.5089, Florida Statutes, the statute that created the HOME Program.
- 12. Pursuant to Rule B(1)(a), air conditioning systems with a SEER rating of 14 are required in all units within all developments receiving funding in the 2011 Universal Application Cycle. However, the Alternative A/C System, being a unit greater than 5 tons does not have a SEER rating. Such systems are rated in EER or IEER rather than rated in SEER. The Energy Code Minimums for a 360,000 MBH/H unit has an EER of 10.0, or an IEER of 10.1. The Alternative A/C System actually "exceeds FHFC commercial requirement for 'central chiller A/C system based on size >135-240 KBtuh: 11.0EER/11.5 IPLV' and also the FHFC requirement for 'in-unit conditioning: minimum 14 SEER'". See letter from the mechanical engineer attached hereto at Exhibit "A" confirming same. A copy of the specifications with tonnage and efficiency rating for the Alternative A/C System is attached hereto as Exhibit "B".
- 13. The Alternative A/C System significantly exceeds the code minimum, is the most efficient unit available for the particular design concept and is more than adequate for the residents of the units. Use of the Alternative A/C System will alleviate the need for substantial

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² "Substantial hardship" means a demonstrated economic, technological, legal or other type of hardship to the person requesting the variance or waiver. "Principles of Fairness" are violated when literal application of a rule affects a particular person in a manner significantly different from the way it affects other similarly situated persons who are subject to the Rule. Section 120.542(2), Florida Statutes.

revisions to the plans for the Development's renovations and thereby insure timely delivery of the renovated units for residential occupancy.

- 14. Pursuant to Rule B(1)(b), a full-size range is required in all units within all developments receiving funding in the 2011 Universal Application Cycle. However, the electrical consultant for the Development has concluded that, if the Required Range were used in the units, the kitchen would not be as usable as if the Alternate Range were installed, because (i) the kitchen area within the rehabilitated units did not allow for a range the size of the Required Range; (ii) the use of the Alternative Range will allow for a functioning kitchen with increased usable kitchen countertop space; and (iii) the Required Range would increase the electrical load in each unit by as much as ten percent (10%), thereby requiring a new electrical panel and other electrical upgrades in each unit which is neither feasible nor necessary as a practical matter. Further, the Alternative Range consists of four burners and an oven of sufficient capacity to serve the units which will not be occupied by more than two (2) persons. A copy of the specifications for the Alternative Range is attached hereto as Exhibit "C".
- 15. Like the Required Range, the Alternative Range contains a full oven and four burners which is more than adequate for the residents of the units. Use of the Alternative Range will alleviate the need for substantial revisions to the plans for the Development's renovations and thereby insure timely delivery of the renovated units for residential occupancy.
- 16. Because the use of the Required A/C Systems and the Required Ranges are requirements for all units in the Development, a waiver is necessary to prevent the Petitioner from being in default under Rule B(1)(a) and Rule B(1)(b) respectively.

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CONCLUSION

- 17. Controlling statutes and Florida Housing rules are designed to allow the flexibility necessary to provide relief from rule requirements when strict application, in particular circumstances, would lead to unreasonable, unfair or unintended results. Waivers should be granted when the applicant subject to the rule demonstrates that strict application would: (a) create a substantial hardship or violate principles of fairness; and (b) the purposes of the underlying Statute has been or will be achieved by other means. Section 120.542(2), Florida Statutes.
- 18. The requested waiver will not adversely impact the Development or Florida Housing and will ensure that 140 affordable housing units will be available for the target population in Miami-Dade County, Florida.
- 19. A denial of the requested waiver of Rule B(1)(a) could result in a substantial hardship for Petitioner, which would be obligated to use less efficient air conditioning systems due to the inapplicability of the SEER standard to the Alternative A/C Systems. In addition, a denial of the requested waiver of Rule B(1)(b) could result in a substantial hardship for Petitioner, which would be unable to provide usable, accessible kitchen with adequate countertop space for its residents, or would be required to revise the kitchen layout and further to make significant electrical upgrades resulting in delay in providing those renovated units for occupancy.
- 20. The requested waivers serve the purposes of Section 420.5099, Florida Statutes (2012), and the Florida Housing Finance Corporation Act (the "Act"), as a whole, because one of

the primary goals is to facilitate the availability of decent, safe and sanitary housing in the State of Florida to low-income persons and households by ensuring:

... the maximum use of available tax credits in order to encourage development of low-income housing in the state, taking into consideration the timeliness of the application, the location of the proposed housing project, the relative need in the area for low-income housing and the availability of such housing, the economic feasibility of the project, and the ability of the applicant to proceed to completion of the project in the calendar year for which the credit is sought.

Section 420.5099(2), Florida Statutes (2012).

- 21. Finally, by granting the requested waiver, Florida Housing would recognize the economic realities and principles of fundamental fairness in the development of affordable rental housing of the elderly. This recognition would promote participation by experienced developer entities in meeting the purpose of the Act through rehabilitation of projects in an economical and efficient manner, as well as to provide practical features and amenities within residential units developed for low-income residents.
- 22. Should Florida Housing require additional information, Petitioner is available to answer questions and to provide all information necessary for consideration of its Petition for Waiver of Part III, Section B(1)(a) and Section B(1)(b) of the Instructions and Chapter 67-48.

WHEREFORE, Petitioner respectfully requests the following:

- A. Grant the Petition and all relief requested herein;
- B. Waive Rule B(1)(a)'s requirement for the use of air conditioning systems with a SEER rating of 14 and allow Petitioner to use split air conditioning systems with an EER rating of 12.9;
- C. Waive Rule B(1)(b)'s requirement for the use of full size ranges and allow Petitioner to use the 20-inch ranges in the units in the Development; and
- D. Grant such further relief as may be deemed appropriate.

Respectfully submitted,

Keith Hetrick, Esq. Fla. Bar No. 564168 David Leon, Esq. Fla. Bar No. 53929 BROAD AND CASSEL

390 N. Orange Avenue, Suite 1400

Orlando, Florida 32801 Telephone: (407) 839-4200 Facsimile: (407) 425-8377

Email: <u>dleon@broadandcassel.com</u> COUNSEL FOR PETITIONER

CERTIFICATE OF SERVICE

The original Petition is being served by hand delivery, for filing with the Corporation Clerk for the Florida Housing Finance Corporation, 227 North Bronough Street, Tallahassee, Florida 32301, with copies served by hand delivery on the Joint Administrative Procedures Committee, 680 Pepper Building, 111 W. Madison Street, Tallahassee, Florida 32399-1400, this 27 day of August, 2013.

By: Keith Hetrick, Esq.

Exhibit "A"



August 23rd, 2013

Re:

FORUM Architecture & Interior Design, Inc.

745 Orienta Avenue, Suite 1121 Altamonte Springs, FI 32701

Building Permit Number: BLD2013-04909

JLC Project Number: 13.0064.00

Subject:

Lulav Square Senior Apartments

Re:

FHFC Plan Review Comments

To whom it may concern:

Joseph, Lawrence & Co., is in receipt of the Due Diligence Associates review comments August 5th, 2013 for the Lulav Square Senior Apartments project. We have reviewed the comments with respect to our disciplines and have the following responses:

Comment:

Plans indicate air conditioning systems with EER 12.2 split systems, although a

SEER rating of 14 is required.

Response:

Units greater than 5 tons are rated in EER or IEER, not SEER. The specified system is a 14 ton common condensing unit with a 12.9 EER rating and 19.1 IEER rating. This efficiency rating exceeds FHFC commercial requirement for "central chilller AC system based on size >135-240 KBtub: 44.0 EER/44.5 IRLV" and also the EUEC requirement for "in write."

240 KBtuh: 11.0EER/11.5 IPLV" and also the FHFC requirement for "in-unit

conditioning: minimum 14 SEER." Finally, the specified system

significantly exceeds state Energy Code Minimums for a 360,000 MBH/H

unit are EER=10.0 "OR" IEER=10.1.

If there are any additional questions or comments, please feel free to contact us.

Sincerely,

Joseph, Lawrence & Co.

Adam Joseph Barney, P.E.

Principal

Exhibit "B"

CITYMULTI® Outdoor Unit: 14-TON PURY-P168TSKMU-A (-BS) 🚣 MITSUBISHI ELECTRIC

(Consists of One PURY-P96TKMU-A (-BS), One PURY-P72TKMU-A (-BS), and One CMY-R100CBK2 Twinning Kit)

Job Name: Lulav Square Apartments

Schedule Reference: Sheet M15.61

Date:

OUTDOOR VRF HEAT PUMP WITH HEAT RECOVERY SYSTEM FEATURES

- · INVERTER-driven compressor
- · Air-source, simultaneous cooling and heating
- Long line lengths for details see Engineering Manual
 Connects to CITY MULTI indoor units
- Controlled via CITY MULTI Controls Network

UNIT OPTION

- □ Standard Model......PURY-P168TSKMU-A

OP7	CIO	NAI	PA	RI	rs

- □ Twinning Kit*.....CMY-R100CBK2
- □ T-Branch Joint (73,000-144,000 Btu/h)......CMY-Y102LS-G2
- Branch Joint (T-Branch: 145,000-234,000 Btu/h)......CMY-Y202S-G2
- □ Main BC Controller............CMB-P108/1010/1013/1016NU-GA/1016NU-HA
- Low Ambient Kit ... 168,000 btu/h / *Twinning Kit is neces

Ambient Kit Submittal

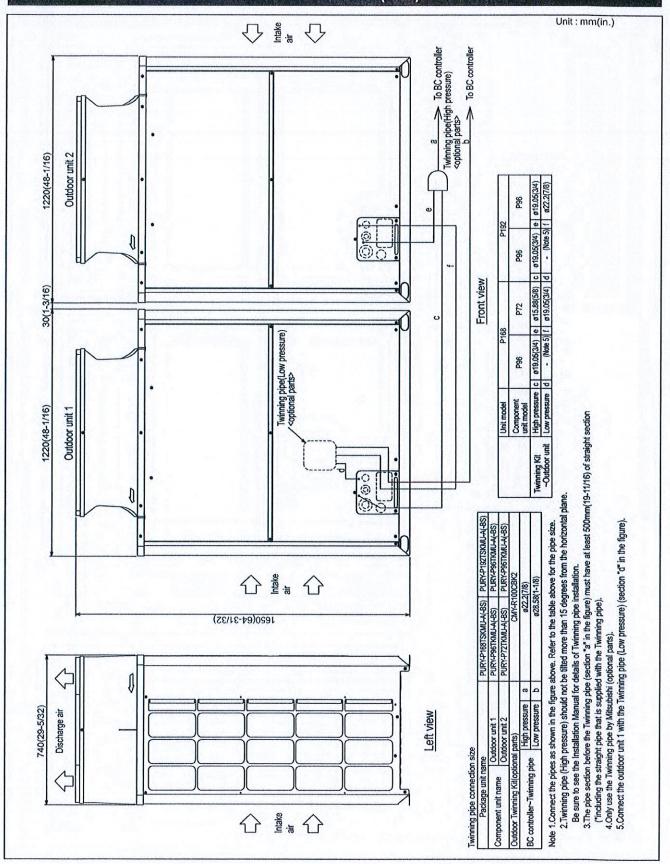
Specifications		System /	14 tons cooling	per Module 2	
Unit Type		PURY-P168TSKMU-A (-BS)	PUF system (per flo	DESTRUCTION A CHANGE	
Nominal Cooling Capacity	Btu/h	168,000	system (per no	72,000	
lominal Heating Capacity	Btu/h	188,000	108,000	80,000	
Operating Temperature Range	Cooling (Outdoor) *1 Heating (Outdoor)	Refer to Module Data	23~115° F (-5~46° C) DB -4~60° F (-20~15.5° C) WB		
external Dimensions (H x W x D)	in. mm	Refer to Module Data	64-31/32 x 48-1/16 x 29-5/32 64-31/32 x 48-1/16 x 29-5/ 1,650 x 1,220 x 740 1,650 x 1,220 x 740		
let Weight	Lbs. / kg	1,041 (472)	538 (244) 503 (228)		
xternal Finish		Refer to Module Data	Pre-coated galvanized steel sheet		
Electrical Power Requirements	Voltage, Phase, Hertz	Refer to Module Data**	208 / 230V, 3-Phase, 60Hz		
Cooling Power Input	kW	12.8	Refer to System Data		
leating Power Input	kW	14.91			
Cooling Current (208/230V) R.L.A.		39.4-35.7	Relet to System Data		
leating Current (208/230V)	R.L.A.	45.9-41.5			
Minimum Circuit Ampacity (MCA)	A	Refer to Module Data**	34 / 31	23 / 21	
Recommended Fuse/Breaker Size	Α	Refer to Module Data**	35	25	
laximum Fuse Size	A	Refer to Module Data**	40	30	
Piping Diameter					
rom Twinning Kit to Indoor Units Brazed) (In. / mm)	Liquid (High Pressure) Gas (Low Pressure)	7/8 (22.2) Brazed 1-1/8 (28.58) Brazed	Refer to System Data		
lax. Total Refrigerant Line Length	Ft.	1,969	Refer to System Data		
fax. Refrigerant Line Length Between ODU & IDU)	Ft.	541			
lax. Control Wiring Length	Ft.	1,650			
	Total Capacity	50~150% of ODUs	Refer to System Data		
ndoor Unit	Model / Quantity	P06~P96/1~42	Refer to System Data		
ound Pressure Level	dB(A)	61	Refer to System Data		
an	dev.,	<u> </u>	Kelel to 0	VSICIII Data	
ype x Quantity			Propeller fan x 1	Propeller fan x 1	
Airflow Rate CFM		Refer to Module Data	6.200	6.200	
xternal Static Pressure	In. WG (Pa)	Refer to Module Data		AND THE PERSON NAMED IN COLUMN TWO IS NOT THE OWNER.	
Compressor Operating Range		7% to 100%	Selectable; 0, 0.12 or 0.24"WG; factory set to 0"W.G. Refer to System Data		
Compressor Type x Quantity		Refer to Module Data	Inverter-driven Scroll Inverter-driven Scrol Hermetic x 1 Hermetic x 1		
Refrigerant		Refer to Module Data	R410A x 26 lbs + 1 oz (11.8 kg)	R410A x 26 lbs + 1 oz (11.8 kg)	
	High Pressure		High pressure sensor, High pressure switch at 4.15 MPa (601 psi)	High pressure sensor, High pressure switch at 4.15 MP (601 psi)	
rotection Devices	Inverter Circuit (Comp. / Fan)	Refer to Module Data	Over-current protection	Over-current protection	
Average the effect of the second of the seco	Fan Motor		Thermal :	witch	
AHRI Ratings	EER	12.1 / 12.9	Therma EER is e	iliciency	
Ducted Non-Ducted)	IEER	19.4 / 19.1	rating for	full-on	
rustes [Holl-Bucted]	COP	3.63 / 3.52	cooling demand,		
imultaneous Rating	SCHE *2	19.96 / 22.60	IEER is calculated to condenser col rating for typical		

- *1. For details on extended cooling operation range down to -10° F DB, see Low Ambient Kit Submittal.
- *2. Simultaneous Cooling and Heating Efficiency

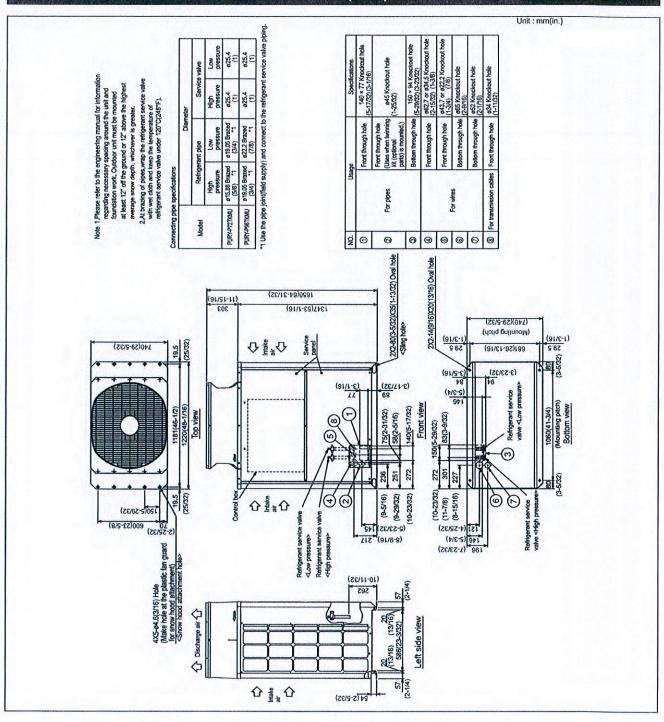
** Each individual module requires a separate electrical connection. Refer to electrical data for each individual module.

across all units

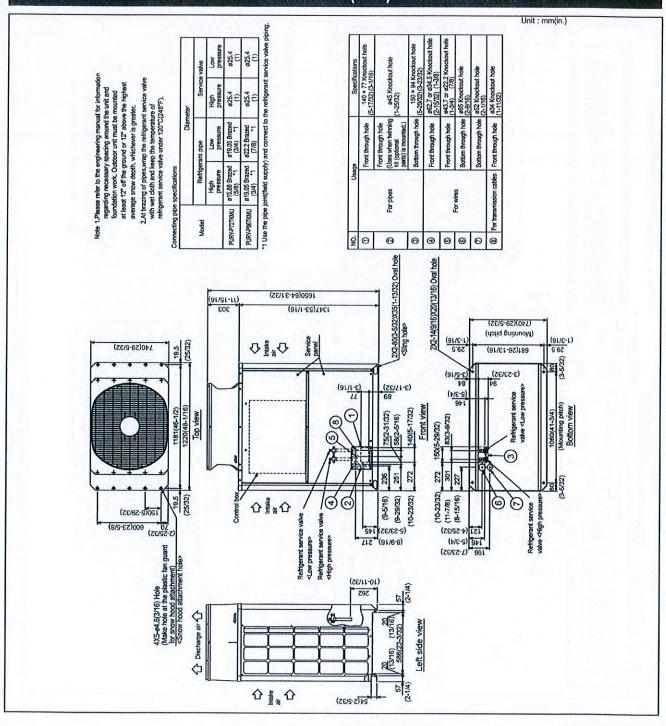
Outdoor Unit: PURY-P168TSKMU-A (-BS) - DIMENSIONS



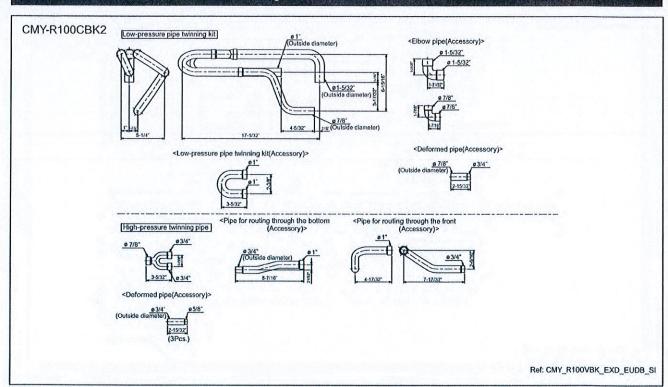
Model: PURY-P96TKMU-A (-BS) - DIMENSIONS



Model: PURY-P72TKMU-A (-BS) - DIMENSIONS



Twinning Kit: CMY-R100CBK2



Notes:













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Exhibit "C"

Hotpoint® 20" Electric Free-Standing Range

HOTPOINT

Model# RA720KWH



FEATURES

Cooking Technology Cooktop Burner Type Cooktop Surface

Control Location
6" Heating Element(s)
8" Heating Element (s)
Removable One-Piece Drip Bowls
Broiler Pan and Grid
Heating Element "ON" Indicator Light
Leveling System
Oven Cleaning Type
Oven Control Features
Oven Rack Features

Traditional
Coil
Porcelain-Enamel
Lift-Up
Upfront
3 Plug-In
1 Plug-In
Chrome
Yes
Yes
Yes
Easy Level System
Standard Clean

Oven "ON" Light

2 Oven Racks

- Coil heating elements Provides consistent and even heat on the cooktop with a plug-in element that is removable for easy cleaning
- Chrome Drip Bowls Contain spills and remove for easy cleaning
- Lift-Up Cooktop Cooktop lifts up for easy access to porcelain-enameled subtop
- Two Oven Racks Feature a durable construction to help accommodate any size or type of cookware
- Broiler Pan With Grid Convenient broiler pan can be used when broiling for crisping and browning

Hotpoint® 20" Electric Free-Standing Range

HOTPOINT

Model# RA720KWH

APPROXIMATE DIMENSIONS (HxDxW)

• 40 in x 26 1/2 in x 20 in

CAPACITY

• Total Capacity (cubic feet) 2.4 cu ft

Claims & Certifications

• ADA Compliant

WARRANTY

- Parts Warranty Limited 1-year entire appliance
- Labor Warranty Limited 1-year entire appliance
- Warranty Notes For models produced on or after January 1, 2006
 See written warranty for full details



390 NORTH ORANGE AVENUE SUITE 1400 ORLANDO, FLORIDA 32801 P.O. BOX 4961 (32802-4961) TELEPHONE: 407.839.4200 FACSIMILE: 407.425.8377 www.broadandcassel.com

JACQUELINE S. BEST DIRECT LINE: (407) 839-4273 DIRECT FACSIMILE: (407) 254-1207 EMAIL: jbest@broadandcassel.com

August 27, 2013

VIA COURIER

Ms. Ashley Black Corporation Clerk Florida Housing Finance Corporation 227 North Bronough Street, Suite 5000 Tallahassee, Florida 32301

Re:

Lulay Square Apartments Limited Partnership

Petition for Rule Waiver Application No. 2011-126C

Dear Ms. Harrell:

Enclosed for filing is a Petition for Rule Waiver, submitted on behalf of Lulav Square Apartments Limited Partnership, for consideration by the Board at its next meeting. A duplicate copy has been delivered to the Joint Administrative Procedures Committee.

If you should you have any questions, please contact me.

BROAD AND CASSEL

Jacqueline S. Rest

Enclosure

cc:

Mr. Donald Paxton (dpaxton@beneficialcom.com)

Ms. Candice Allbaugh (Candice.Allbaugh@floridahousing.org)

Mr. Jade Grubbs (jade.grubbs@floridahousing.org)

Mr. George Repity (grepity@amerinational.net)

Ms. Kathleen O'Grady (kogrady@beneficialcom.com)

(All via email without enclosure)