# 2013 Rental Market Study: Affordable Rental Housing Needs 

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## 1. Introduction and Summary of Key Findings

The following report was prepared for Florida Housing Finance Corporation by the Shimberg Center for Housing Studies at the University of Florida. The report provides information about the housing needs of renter households that are low-income (with incomes at or below 60 percent of area median income, or AMI) and cost burdened (paying at least 40 percent of income toward gross rent).

The report begins with an overview of changes in statewide affordable rental housing needs from 2000 to 2011. It then provides 2013 estimates of low income, cost burdened renter households by county, with additional detail about household size and householder age. A third section provides a comparison of the number of low-income households with the rental units that are affordable and available to them. The Rental Market Study also will include separate reports on the assisted and public housing supply and the housing needs of persons with special needs, including persons with disabilities, survivors of domestic violence and youth aging out of foster care; farmworkers; commercial fishing workers; and homeless persons.

Additional data are available on the website of the Florida Housing Data Clearinghouse (http://flhousingdata.shimberg.ufl.edu), including datasets on household demographics, population projections, home construction and sales, and the assisted housing inventory.

## Key Findings

## Statewide Trends in Affordable Rental Housing Needs: 2000 to 2011 Changes

- The number of low income (<=60 percent AMI), cost burdened (paying more than $>40$ percent of income for rent) renter households in Florida rose from 411,008 in 2000 to 553,035 in 2005 and 710,790 households in 2011. This represents a 29 percent increase just from 2005 to 2011.
- More of Florida's households have become renters, particularly among younger households and families with children. From 2005 to 2011, the number of renters in Florida grew by 10 percent while the number of homeowners dropped by 3 percent.
- In real terms, median rents at all rental properties increased over the 2000-2011 period while median income declined. The statewide median rent increased from $\$ 816$ to $\$ 950$ from 2000 to 2011, while the state median renter income fell from $\$ 34,000$ to $\$ 30,343$ (all in 2011 dollars)
- Prevalence of cost burden increased for low-income renters during the 2000-2011 period, especially for 30.01-50 percent AMI households. Cost burden rates rose from 65 percent in 2000 to 72 percent for $0-30$ percent AMI households; from 55 to 77 percent for 30.01-50 percent AMI households; and from 27 percent to 55 percent for 50.01-60 percent AMI households.


## County and Regional Rental Housing Needs: Low Income and Elderly Households

- In 2013, an estimated 737,435 low income renter households are cost burdened. ${ }^{1}$ Of these, 434,739 households ( 59 percent) live in large counties, 270,702 ( 37 percent) live in medium counties, and 31,994 (4 percent) live in small counties.
- 61 percent of cost burdened households in Florida have 1-2 members; 28 percent have 3-4 members; and 10 percent include 5 or more members.
- 212,797 cost burdened households are headed by someone age 55 or older ( 30 percent), including 63,257 with a householder age 75 or older ( 9 percent of all low-income cost burdened renter households).


## Affordable and Available Rental Units

- An affordable and available rental unit is any market rate, subsidized, or public housing unit for which 1) a household below a certain income level (e.g. 60 percent AMI) would pay no more than 40 percent for gross rent and 2) the unit is not already occupied by a higher income household; i.e., it is occupied by a household below the income level or is vacant.
- Florida has only 31 affordable and available rental units for every 100 households with incomes of $0-30$ percent AMI, a deficit of more than 315,000 units.
- Most areas of the state have shortfalls of affordable and available units at the 0-30 percent, 040 percent, and $0-50$ percent of AMI income levels.
- Shortages at the 0-60 percent AMI level are most pronounced in the southeast Florida metropolitan areas. In the Miami area, there are only 49 affordable and available units for every 100 renter households at 0-60 percent AMI. West Palm Beach and Fort Lauderdale each have 80 or fewer affordable/available units per 100 renter households.

[^0]
## 2. Statewide Trends in Affordable Rental Housing Needs: 2000 to 2011 Changes

The dramatic changes in Florida's homeownership market over the last decade have received much attention. Homeowners continue to be affected by the sharp increases and subsequent declines in home prices and values and persistently high rates of foreclosure. However, these changes also have reverberated through Florida's rental housing market. Data from the American Community Survey (ACS) show that the gap between the state's affordable housing supply and rental households in need grew both throughout the housing boom of the early 2000s and the economic stresses of the latter half of the decade.

For the purposes of this report, a household is consider to be "low-income" if its annual income was at or below 60 percent of the area median and to be "cost burdened" if it paid more than 40 percent of income for gross rent (rent + utilities). Student-headed households are excluded from the analysis. In 2000, there were 411,008 low-income, cost burdened renter households in Florida. In 2005, there were 553,035 of these households in the state. In 2011, the most recent year for which ACS data are available, there were 710,790 . This represents an increase of 157,755 households in need from 2005 to 2011, or 29 percent.

The increase in cost burdened households did not come as a result of population growth. The number of households in Florida rose by just 1 percent from 2005 to 2011. Rather, it was the result of several trends: 1) a shift from homeownership to renting for many households, especially younger households, 2 ) increasing rents and declining incomes, and 3) an increase in cost burden among households earning 30-60 percent of area median income.

## Renting Becomes More Common for Younger Households, Families with Children

Florida started out the 2000s decade with a strong homeownership rate-71 percent. The homeownership rate held steady as housing prices started to rise in the early to mid-part of the decade. In the wake of the recession in the late 2000s, however, many households shifted from owning to renting. Figure 2.1 shows that the number of owner-occupied households fell by 3 percent from 2005 to 2011, while the number of renter households increased by 10 percent.

Figure 2.1. Changes in Florida Households, 2005-2011


Source: U.S. Census Bureau, 2005 and 2011 American Community Survey
The state's homeownership rate declined from 70 percent in 2005 to 68 percent in 2011. While this may not seem like a large drop, the shift was not felt evenly by all types of households. As Figure 2.2 shows, the high and steady homeownership rate for older households masks larger declines in homeownership among younger households. In 2005, just 42 percent of households headed by someone age 34 or under owned their homes, a rate that fell to 35 percent in 2011. For the next age group, 35-54, the homeownership rate fell from 71 percent to 64 percent. In contrast, homeownership among households age 55 and older started at 83 percent and fell only slightly to 81 percent. The drop in homeownership also was more pronounced among families with children than other types of households. The homeownership rate for families with children fell from 66 to 60 percent, compared to 83 to 82 percent for families without children and 61 to 59 percent for non-families.

Figure 2.2. Homeownership Rate by Household Type, Florida, 2005-2011


Source: U.S. Census Bureau, 2005 and 2011 American Community Survey

## Rents Increase While Renter Incomes Decline

Renters' real buying power has been shrinking in recent years. Figure 2.3 shows that in real terms, rents increased substantially in the first half of the 2000s, while incomes fell in the second half of the decade. Florida's median rent increased 14 percent from 2000 to 2005 , rising from $\$ 816$ to $\$ 933$ (all figures in 2011 dollars). Median rent increased slightly from 2005 to 2011, rising 2 percent to $\$ 950$. The median renter income showed the exact opposite trend: it held steady at approximately $\$ 34,000$ in 2000 and 2005, then fell to $\$ 30,343$ in 2011.

Figure 2.3. Real Median Gross Rent and Median Renter Income (2011 \$), Florida, 2000-2011


[^1]
## More Low-Income Renters Are Cost Burdened; ELI Households Continue to Face the Most Severe Cost Burden

Of Florida's approximately 1 million low-income renter households in 2011, 44 percent were extremely low-income (ELI); that is, their incomes were at or below 30 percent of the area median income (AMI). Thirty-nine percent had incomes at 30.01-50 percent of AMI. The remaining 17 percent had incomes at 50.01-60 percent of AMI.

As Figure 2.4 shows, ELI households began and ended the decade with a very high incidence of cost burden. In 2000, 65 percent of ELI renter households paid more than 40 percent of their income for rent. As rents increased and renter incomes declined, these figures continued to increase, with 71 percent of ELI renter households cost burdened in 2005 and 72 percent cost burdened in 2011. Moreover, the total number of ELI renter households in Florida rose by over 100,000 between 2000 and 2011. The combination of the increase in the cost burden rate and the increase in the total number of ELI renters led to growth in the number of cost-burdened ELI households, from 222,538 households in 2000 to 256,357 households in 2005 and 317,990 households in 2011 (Figure 2.5).

Renters at the next income level, 30.01-50 percent of AMI, faced sharply increasing cost burden rates over the 2000-2011 period. Figure 2.4 shows that these households started out the decade less likely to be cost burdened than the ELI households. In 2000, 55 percent of 30.01-50 percent AMI households were cost burdened ( 152,026 households). As rents increased in the first half of the decade, the share of 30.01-50 percent AMI households who were cost burdened rose to 71 percent ( 224,784 households). As incomes fell in the second half of the decade without a corresponding decline in rents, the prevalence of cost burden continued to increase. In 2011, 77 percent of these households were cost burdened ( 297,517 households). This cost burden rate is even higher than that of ELI households, although the absolute number of cost burdened ELI renters is still higher.

While households in the 50.01-60 percent AMI range were less likely to be cost burdened than those in the lower income ranges, cost burden rates also rose substantially for these households. As shown in Figure 2.4, in 2000, only 27 percent of 50.01-60 percent AMI households ( 36,444 households) were cost burdened. That percentage increased to 45 percent in 2005 ( 71,894 households). By 2011, more than half of 50.01-60 percent AMI households (55 percent, or 95,283 households) were cost burdened.

Figure 2.4. Percentage of Households Paying More than 40 Percent of Income for Rent, Florida, 2000-2011


Source: U.S. Census Bureau, 2000 Decennial Census and 2005 and 2011 American Community Survey
Figure 2.5. Number of Households Paying More than 40 Percent of Income for Rent, Florida, 2000-2011


Source: U.S. Census Bureau, 2000 Decennial Census and 2005 and 2011 American Community Survey
Figure 2.6 provides more detail on the severity of cost burden by income. In 2011, most ELI households fell within one of the extremes: either they paid more than 60 percent of their income for their housing ( 65 percent of households), or they were not cost burdened ( 28 percent). Only 7 percent of ELI households experienced cost burdens between 40 and 60 percent of income. The picture for 30.01-50
percent AMI households was more mixed; more than 40 percent experienced the most severe cost burden levels, but nearly the same number ( 36 percent) fell in the 40-60 percent cost burden category. Most cost burdened 50.01-60 percent AMI households paid 40-60 percent of income for rent, although 14 percent of 50.01-60 percent AMI households paid more than 60 percent.

Figure 2.6. Cost Burden Level by Income, Florida, 2011


Source: U.S. Census Bureau, 2011 American Community Survey

## 3. County and Regional Rental Housing Needs: Low Income and Age of Households

In this section, we provide county-level estimates of low-income, cost burdened renter households for 2013. The estimates and projections are based on extrapolations from the 2009-2011 American Community Survey three-year data and population projections by the University of Florida Bureau of Economic and Business Research. ${ }^{2}$ As before, "low-income" is defined as having an income at or below 60 percent of the area median, while "cost burdened" refers to households paying more than 40 percent of income for rent.

## Cost Burdened Households by County

An estimated 1,044,798 renter households in the state of Florida in 2013 have incomes at or below 60 percent of AMI, amounting to 44 percent of all renter households. Of these households, 737,435 (71 percent) are cost burdened. Table 3.1 and Figures 3.1 and 3.2 show the distribution of cost burdened households by county and county size for 2013.

Table 3.1. Low-Income ( $\mathbf{\leq 6 0 \%}$ AMI), Cost Burdened ( $\mathbf{~} \mathbf{4 0 \%}$ ) Renter Households by County in Florida, 2013

|  | Renters at <=60\% AMI and <br> Cost Burden >40\% | \% of All Renter <br> Households in the County | \% of State Total |
| :--- | ---: | ---: | ---: |$|$| Large Counties: |
| :--- |
| Broward |
| Duval |

[^2]|  | Renters at <=60\% AMI and Cost Burden >40\% | \% of All Renter <br> Households in the County | \% of State Total |
| :---: | :---: | :---: | :---: |
| Charlotte | 4,442 | 29.3\% | 0.6\% |
| Citrus | 3,508 | 30.6\% | 0.5\% |
| Clay | 4,689 | 27.8\% | 0.6\% |
| Collier | 11,210 | 29.4\% | 1.5\% |
| Escambia | 12,782 | 32.6\% | 1.7\% |
| Hernando | 5,713 | 39.2\% | 0.8\% |
| Indian River | 4,980 | 31.8\% | 0.7\% |
| Lake | 9,558 | 31.9\% | 1.3\% |
| Lee | 23,906 | 30.5\% | 3.2\% |
| Leon | 11,957 | 31.4\% | 1.6\% |
| Manatee | 12,178 | 30.8\% | 1.7\% |
| Marion | 10,391 | 31.2\% | 1.4\% |
| Martin | 4,071 | 28.0\% | 0.6\% |
| Okaloosa | 6,481 | 26.2\% | 0.9\% |
| Osceola | 12,501 | 36.3\% | 1.7\% |
| Pasco | 13,864 | 30.8\% | 1.9\% |
| Polk | 21,656 | 31.5\% | 2.9\% |
| Santa Rosa | 3,019 | 21.4\% | 0.4\% |
| Sarasota | 12,953 | 29.5\% | 1.8\% |
| Seminole | 12,989 | 24.3\% | 1.8\% |
| St. Johns | 5,074 | 28.1\% | 0.7\% |
| St. Lucie | 10,122 | 34.9\% | 1.4\% |
| Sumter | 1,408 | 30.6\% | 0.2\% |
| Volusia | 17,376 | 31.4\% | 2.4\% |
| Medium Total | 270,702 | 30.3\% | 36.7\% |
| Small Counties: |  |  |  |
| Baker | 477 | 23.7\% | 0.1\% |
| Bradford | 531 | 23.7\% | 0.1\% |
| Calhoun | 334 | 28.2\% | 0.05\% |
| Columbia | 1,613 | 23.7\% | 0.2\% |
| DeSoto | 859 | 26.4\% | 0.1\% |
| Dixie | 283 | 24.5\% | 0.04\% |
| Flagler | 3,201 | 32.2\% | 0.4\% |
| Franklin | 303 | 28.2\% | 0.04\% |
| Gadsden | 1,070 | 31.4\% | 0.1\% |
| Gilchrist | 249 | 24.6\% | 0.03\% |
| Glades | 272 | 26.4\% | 0.04\% |
| Gulf | 374 | 28.3\% | 0.1\% |
| Hamilton | 281 | 24.5\% | 0.04\% |
| Hardee | 668 | 26.5\% | 0.1\% |
| Hendry | 979 | 26.4\% | 0.1\% |
| Highlands | 2,633 | 26.4\% | 0.4\% |


|  | Renters at $<=60 \%$ AMI and Cost Burden >40\% | \% of All Renter Households in the County | \% of State Total |
| :---: | :---: | :---: | :---: |
| Holmes | 430 | 26.6\% | 0.1\% |
| Jackson | 1,188 | 26.6\% | 0.2\% |
| Jefferson | 361 | 28.2\% | 0.05\% |
| Lafayette | 157 | 24.5\% | 0.02\% |
| Levy | 818 | 24.6\% | 0.1\% |
| Liberty | 183 | 28.3\% | 0.02\% |
| Madison | 498 | 28.2\% | 0.1\% |
| Monroe | 4,254 | 31.6\% | 0.6\% |
| Nassau | 1,892 | 29.9\% | 0.3\% |
| Okeechobee | 1,233 | 31.8\% | 0.2\% |
| Putnam | 2,274 | 32.2\% | 0.3\% |
| Suwannee | 1,009 | 24.6\% | 0.1\% |
| Taylor | 519 | 28.2\% | 0.1\% |
| Union | 273 | 23.7\% | 0.04\% |
| Wakulla | 593 | 28.3\% | 0.1\% |
| Walton | 1,672 | 26.6\% | 0.2\% |
| Washington | 513 | 26.6\% | 0.1\% |
| Small Total | 31,994 | 28.1\% | 4.3\% |
| State Total | 737,435 | 30.9\% | 100.0\% |

Source: U.S. Census Bureau, 2009-2011 American Community Survey; University of Florida Bureau of Economic and Business Research, 2012 Population Projections

Figure 3.1. Number of Low-Income ( $\mathbf{6 6 0 \%}$ AMI), Cost Burdened ( $\mathbf{~} \mathbf{4 0 \%}$ ) Renter Households by County in Florida, 2013


Source: U.S. Census Bureau, 2009-2011 American Community Survey; University of Florida Bureau of Economic and Business Research, 2012 Population Projections

Figure 3.2. Low-Income ( $\mathbf{\leq 6 0 \%}$ AMI), Cost Burdened ( $\mathbf{~} \mathbf{4 0 \%}$ ) Renter Households by County Size in Florida, 2013


Source: U.S. Census Bureau, 2009-2011 American Community Survey; University of Florida Bureau of Economic and Business Research, 2012 Population Projections

Fifty-nine percent of the state's cost burdened renter households are located in large counties: Broward, Duval, Hillsborough, Miami-Dade, Orange, Palm Beach, and Pinellas. Over a quarter (26 percent) of the state's cost burdened households live in Miami-Dade and Broward Counties alone.

The medium size counties contain 37 percent of the cost burdened households, with 270,702 households. The medium size counties with the most low income cost burdened renters are Lee (23,906 households), Polk $(21,656)$, Brevard $(17,437)$ and Volusia $(17,376)$.

Only 31,994 cost burdened households, four percent of the state total, are in the small counties. Eleven small counties have more than 1,000 cost burdened households: Monroe, Flagler, Highlands, Putnam, Nassau, Walton, Columbia, Okeechobee, Jackson, Gadsden, and Suwannee.

The concentration of cost burdened renter households in large counties stems from two causes. First, more households in the large counties are renters. While large counties contain 50 percent of the state's households, they contain 58 percent of renter households. Medium and small counties tend to have higher home ownership rates and smaller proportions of renter households. Second, low-income renter households are more likely to be cost-burdened in large counties. Seventy-three percent of low-income renters in large counties are cost-burdened, compared to 68 percent in medium counties and 59 percent in small counties.

## Low-Income, Cost Burdened Renters by Household Size and Age

Household Size: Most low-income, cost burdened renter households are small. Table 3.2 shows the cost burdened households by county and county size. Sixty-two percent of households in large counties, 61 percent of households in medium counties, and 56 percent of households in small counties consist of 12 persons.

Table 3.2. Low-Income ( $\mathbf{6 6 0 \%}$ AMI), Cost Burdened ( $\mathbf{> 4 0 \%}$ ) Renter Households by Household Size, 2013

|  | 1-2 Person | \% 1-2 <br> Person | 3-4 Person | \% 3-4 <br> Person | 5 or More Person | \% 5 or More Person |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Large Counties: |  |  |  |  |  |  |
| Broward | 44,000 | 61\% | 20,181 | 28\% | 8,149 | 11\% |
| Duval | 23,471 | 62\% | 10,848 | 29\% | 3,662 | 10\% |
| Hillsborough | 34,142 | 61\% | 15,370 | 27\% | 6,504 | 12\% |
| Miami-Dade | 72,418 | 60\% | 38,476 | 32\% | 10,496 | 9\% |
| Orange | 33,863 | 59\% | 17,616 | 31\% | 5,722 | 10\% |
| Palm Beach | 31,620 | 61\% | 13,861 | 27\% | 6,223 | 12\% |
| Pinellas | 28,400 | 74\% | 7,711 | 20\% | 2,011 | 5\% |
| Large Total | 267,914 | 62\% | 124,063 | 29\% | 42,767 | 10\% |
| Medium Counties: |  |  |  |  |  |  |
| Alachua | 6,977 | 73\% | 1,905 | 20\% | 724 | 8\% |
| Bay | 4,858 | 71\% | 1,500 | 22\% | 473 | 7\% |
| Brevard | 12,075 | 69\% | 3,970 | 23\% | 1,391 | 8\% |
| Charlotte | 3,002 | 68\% | 1,195 | 27\% | 245 | 6\% |
| Citrus | 2,352 | 67\% | 721 | 21\% | 436 | 12\% |
| Clay | 2,647 | 56\% | 1,837 | 39\% | 205 | 4\% |
| Collier | 5,735 | 51\% | 3,706 | 33\% | 1,770 | 16\% |
| Escambia | 8,326 | 65\% | 3,176 | 25\% | 1,281 | 10\% |
| Hernando | 3,376 | 59\% | 1,892 | 33\% | 444 | 8\% |
| Indian River | 2,981 | 60\% | 1,489 | 30\% | 509 | 10\% |
| Lake | 5,847 | 61\% | 2,744 | 29\% | 966 | 10\% |
| Lee | 13,265 | 55\% | 7,232 | 30\% | 3,408 | 14\% |
| Leon | 6,927 | 58\% | 3,795 | 32\% | 1,236 | 10\% |
| Manatee | 7,310 | 60\% | 3,483 | 29\% | 1,386 | 11\% |
| Marion | 5,917 | 57\% | 3,207 | 31\% | 1,267 | 12\% |
| Martin | 2,852 | 70\% | 751 | 18\% | 469 | 12\% |
| Okaloosa | 4,260 | 66\% | 1,514 | 23\% | 705 | 11\% |
| Osceola | 5,332 | 43\% | 5,204 | 42\% | 1,965 | 16\% |
| Pasco | 9,002 | 65\% | 3,831 | 28\% | 1,029 | 7\% |
| Polk | 11,923 | 55\% | 6,654 | 31\% | 3,078 | 14\% |
| Santa Rosa | 1,420 | 47\% | 1,248 | 41\% | 351 | 12\% |
| Sarasota | 9,493 | 73\% | 2,200 | 17\% | 1,261 | 10\% |
| Seminole | 8,332 | 64\% | 3,320 | 26\% | 1,338 | 10\% |
| St. Johns | 3,366 | 66\% | 1,400 | 28\% | 308 | 6\% |
| St. Lucie | 5,118 | 51\% | 3,378 | 33\% | 1,625 | 16\% |
| Sumter | 944 | 67\% | 289 | 21\% | 175 | 12\% |
| Volusia | 12,522 | 72\% | 3,609 | 21\% | 1,244 | 7\% |
| Medium Total | 166,159 | 61\% | 75250 | 28\% | 29,289 | 11\% |


|  | 1-2 Person | \% 1-2 <br> Person | 3-4 Person | \% 3-4 <br> Person | 5 or More Person | \% 5 or More Person |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Small Counties: |  |  |  |  |  |  |
| Baker | 290 | 61\% | 128 | 27\% | 58 | 12\% |
| Bradford | 322 | 61\% | 143 | 27\% | 65 | 12\% |
| Calhoun | 169 | 51\% | 119 | 36\% | 45 | 14\% |
| Columbia | 982 | 61\% | 435 | 27\% | 197 | 12\% |
| DeSoto | 485 | 57\% | 256 | 30\% | 117 | 14\% |
| Dixie | 154 | 54\% | 100 | 35\% | 31 | 11\% |
| Flagler | 1,425 | 45\% | 1,077 | 34\% | 699 | 22\% |
| Franklin | 153 | 50\% | 109 | 36\% | 41 | 14\% |
| Gadsden | 619 | 58\% | 340 | 32\% | 110 | 10\% |
| Gilchrist | 134 | 54\% | 88 | 35\% | 28 | 11\% |
| Glades | 154 | 57\% | 81 | 30\% | 37 | 14\% |
| Gulf | 188 | 51\% | 134 | 36\% | 50 | 13\% |
| Hamilton | 151 | 54\% | 100 | 35\% | 31 | 11\% |
| Hardee | 377 | 56\% | 200 | 30\% | 91 | 14\% |
| Hendry | 553 | 56\% | 293 | 30\% | 134 | 14\% |
| Highlands | 1,484 | 56\% | 789 | 30\% | 359 | 14\% |
| Holmes | 290 | 67\% | 109 | 25\% | 32 | 7\% |
| Jackson | 799 | 67\% | 299 | 25\% | 89 | 7\% |
| Jefferson | 183 | 51\% | 130 | 36\% | 49 | 14\% |
| Lafayette | 84 | 54\% | 56 | 36\% | 17 | 11\% |
| Levy | 440 | 54\% | 288 | 35\% | 89 | 11\% |
| Liberty | 93 | 51\% | 65 | 36\% | 25 | 14\% |
| Madison | 252 | 50\% | 180 | 36\% | 68 | 14\% |
| Monroe | 2,538 | 60\% | 1,349 | 32\% | 367 | 9\% |
| Nassau | 1,170 | 62\% | 540 | 29\% | 182 | 10\% |
| Okeechobee | 739 | 60\% | 369 | 30\% | 126 | 10\% |
| Putnam | 1,012 | 45\% | 765 | 34\% | 496 | 22\% |
| Suwannee | 544 | 54\% | 355 | 35\% | 110 | 11\% |
| Taylor | 263 | 51\% | 186 | 36\% | 70 | 13\% |
| Union | 167 | 61\% | 73 | 27\% | 33 | 12\% |
| Wakulla | 299 | 51\% | 213 | 36\% | 80 | 14\% |
| Walton | 1,126 | 67\% | 421 | 25\% | 125 | 7\% |
| Washington | 346 | 67\% | 129 | 25\% | 38 | 7\% |
| Small Total | 17,985 | 56\% | 9,919 | 31\% | 4,089 | 13\% |
| State Total | 452,058 | 61\% | 209,232 | 28\% | 76,145 | 10\% |

Source: U.S. Census Bureau, 2009-2011 American Community Survey; University of Florida Bureau of Economic and Business Research, 2012 Population Projections. County totals differ slightly from totals in Table 3.1 because of rounding in household size categories.

Age: The analysis of low income, cost burdened households by age of householder includes three categories: 15-54, 55-74, and 75 and older. The sample size of the ACS limits the statistical significance of a county-by-county breakdown of cost burdened households by age. Instead, we provide households by age for the small, medium and large county groups and for the Planning and Service Areas (PSAs) defined by Florida's Department of Elder Affairs. ${ }^{3}$

Of all cost burdened renters, 212,797 (28.9 percent) are headed by a person age 55 or older. Most of these households are headed by someone age 55-74, with 149,540 households falling in this category. An additional 63,257 cost burdened households are headed by persons age 75 or older. The small counties have larger proportion of young households and a smaller proportion of age 75 and older households than the rest of the state.

Table 3.3 Low-Income ( $\mathbf{\leq 6 0 \%}$ AMI), Cost Burdened ( $\mathbf{~} \mathbf{4 0 \%}$ ) Renter Households by Age and County Size, 2013

| County Size | Age of Householder |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $\mathbf{1 5 - 5 4}$ | \% 15-54 | $\mathbf{5 5 - 7 4}$ | \% 55-74 | 75 and Older | \% 75 and Older | Total |
|  | 306,754 | $70.6 \%$ | 89,983 | $20.7 \%$ | 38,002 | $8.7 \%$ | 434,741 |
| Medium | 193,655 | $71.5 \%$ | 53,368 | $19.7 \%$ | 23,674 | $8.7 \%$ | 270,698 |
| Small | 24,230 | $75.7 \%$ | 6,188 | $19.3 \%$ | 1,581 | $4.9 \%$ | 31,999 |
| State Total | 524,639 | $71.1 \%$ | 149,539 | $20.3 \%$ | 63,257 | $8.6 \%$ | 737,435 |

Source: U.S. Census Bureau, 2009-2011 American Community Survey; University of Florida Bureau of Economic and Business Research, 2012 Population Projections

Statewide, households headed by persons age 55-74 make up 20.3 percent of cost burdened renters, with another 8.6 percent of cost burdened households with a householder age 75 or older. As Table 3.4 shows, this figure varies regionally. At the highest, 38 percent of cost burdened households in the Pasco/Pinellas region and 34 percent in the Miami-Dade/Monroe region are headed by persons age 55 and over. At the lowest, 22-25 percent of cost burdened households in the central to western Panhandle and in the Brevard/Orange/Osceola/Seminole region are headed by persons age 55 and over.

[^3]Table 3.4. Low-Income ( $\mathbf{~} \mathbf{6 0 \%}$ AMI), Cost Burdened ( $\mathbf{~} \mathbf{4 0 \%}$ ) Renter Households by Age of Households and Region in Florida, 2013

| Planning and Service Area | 15-54 | \% 15-54 | 55-74 | \% 55-74 | 75 and Older | $\begin{gathered} \hline \% 75 \text { and } \\ \text { Older } \end{gathered}$ | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1) Escambia, Santa Rosa, Okaloosa | 16,946 | 76\% | 3,817 | 17\% | 1,519 | 7\% | 22,282 |
| 2) Bay, Calhoun, Franklin, Gadsden, Gulf, Holmes, Jackson, Jefferson, Leon, Liberty, Madison, Taylor, Walton, Wakulla, Washington | 21,025 | 78\% | 4,838 | 18\% | 961 | 4\% | 26,824 |
| 3) Alachua, Baker, Bradford, Citrus, Columbia, Dixie, Gilchrist, Hamilton, Hernando, Lake, Lafayette, Levy, Marion, Sumter, Suwannee, Union | 34,207 | 75\% | 8,025 | 17\% | 3,648 | 8\% | 45,880 |
| 4) Clay, Duval, Flagler, Nassau, <br> St. Johns, Putnam, Volusia | 53,320 | 74\% | 13,967 | 19\% | 5,199 | 7\% | 72,486 |
| 5) Pasco, Pinellas | 32,647 | 63\% | 11,710 | 23\% | 7,629 | 15\% | 51,986 |
| 6) Hillsborough, Manatee, Polk | 67,124 | 75\% | 16,773 | 19\% | 5,950 | 7\% | 89,847 |
| 7) Brevard, Orange, Osceola, Seminole | 75,921 | 76\% | 17,583 | 18\% | 6,623 | 7\% | 100,127 |
| 8) Charlotte, Collier, DeSoto, Glades, Hardee, Hendry, Highlands, Lee, Sarasota | 38,801 | 67\% | 13,088 | 23\% | 6,031 | 10\% | 57,920 |
| 9) Indian River, Martin, Okeechobee, Palm Beach, St. Lucie | 50,549 | 70\% | 13,851 | 19\% | 7,710 | 11\% | 72,110 |
| 10) Broward | 50,255 | 69\% | 16,041 | 22\% | 6,034 | 8\% | 72,330 |
| 11) Monroe, Miami-Dade | 83,169 | 66\% | 30,078 | 24\% | 12,396 | 10\% | 125,644 |
| State Total | 523,964 | 71\% | 149,771 | 20\% | 63,700 | 9\% | 737,435 |

Source: U.S. Census Bureau, 2009-2011 American Community Survey; University of Florida Bureau of Economic and Business Research, 2012 Population Projections

## 4. Affordable and Available Rental Units

The affordable/available method identifies the number of housing units whose gross rents are affordable given a range of household incomes and that are available to those households, either because they are vacant or because they are occupied by a household that falls within that income range. It then compares the number of affordable/available units identified to the number of renter households in that income range. Data for the affordable and available analysis come from the 20092011 American Community Survey Public Use Microdata Sample (PUMS).

Some definitions are essential to understanding the analysis:

- Affordable unit. An "affordable" unit is any market rate, subsidized, or public housing unit for which a household at a given income limit, expressed as a percentage of AMI, would pay no more than 40 percent of income for gross rent. ${ }^{4}$ These include apartments, condominiums for rent, or single family homes for rent. Gross rent includes contract rent for the units plus utilities. References to "rent" below include utility costs.

For example, if a four-person household earned 60 percent of AMI in a metropolitan area where the 60 percent AMI level translated into a $\$ 36,000$ per year income, an affordable unit would be one whose monthly rent equaled no more than $\$ 1,200$; i.e., $(\$ 36,000 / 12)$ * . 40 . The affordable unit totals include all rental housing units counted by the ACS.

- Affordable and available unit. Many "affordable" units are unavailable to low-income households because they are already occupied by higher income households. An affordable and available unit at a particular income threshold is: 1) affordable at that income threshold and 2) either vacant or occupied by a household with an income at or below the threshold.

We also remove substandard units from the counts of affordable and available units, to the extent possible. The American Community Survey provides limited data on the condition of housing units. In this analysis, we removed units from the affordable/available totals if they lacked complete kitchens, plumbing, or heating. For the units that were affordable and available for households up to 60 percent AMI, we removed 43,032 units, 4.4 percent of all affordable/available units. ${ }^{5}$

[^4]- Income groupings. This analysis examines household incomes and unit affordability in four groups: $0-30$ percent, $0-40$ percent, $0-50$ percent, and $0-60$ percent of AMI. Each category is inclusive of those that come before it. For example, all households and units in the 0-30 percent AMI group also appear in all of the other groups.
- Geographic areas. This analysis is organized by modified Metropolitan Statistical Areas (MSAs) and non-metropolitan county groupings. Some MSA county groupings do not follow the Census Bureau's MSA definitions because of limitations of the ACS Public Use Microdata Areas.

Figure 4.1 below shows the distinction between affordable units and affordable/available units. All units in each column have rents that do not exceed 40 percent of income for a household at the top of the income group. However, the units in the darker shaded areas are occupied by households with incomes above the top threshold and therefore are not available to the households in that income category. The graph shows MSA-level data aggregated up to the state level; actual results vary widely at the MSA level.

Figure 4.1. Number of Affordable Units, Affordable/Available Units, and Renter Households by Income, Florida, 2009-2011


Source: U.S. Census Bureau, 2009-2011 American Community Survey
Figure 4.1 shows that at the $0-30$ percent AMI and $0-40$ percent AMI levels, there are more renter households than affordable units, whether available or not. At the 0-50 percent AMI level, there are more affordable units than renter households. However, many of the affordable units are rented by higher income households, so they are unavailable to households below 50 percent AMI. Finally, at the $0-60$ percent AMI level, the number of affordable units exceeds the number of renter households, but
the number of affordable and available units still is lower than the number of renter households. Again, note that individual MSAs will show widely varying results, especially at the 0-50 percent and 0-60 percent AMI income levels.

## Measures of Affordable and Available Units

Once we have calculated the supply of affordable/available units and the demand from renter households for each income category, we compare supply and demand using two measurements:

- Absolute difference between affordable and available units and renter households. This equals the number of units that are affordable and available at a particular income level minus the number of households at or below that income level. A negative number indicates a shortfall of affordable/available units at the income level; a positive number indicates that the supply exceeds the number of renter households.
- Affordable and available units per 100 renter households at a particular income threshold. This relative measure allows us to assess affordable housing needs in less populated areas where the absolute need for units may be small because the number of low-income renter households is smaller. A value of 100 means that the region has one affordable and available housing unit for every household at or below the given income threshold. A value below 100 means that the number of renter households exceeds the number of affordable/available units, while a value above 100 indicates that supply exceeds the number of households.


## Results of Affordable and Available Housing Analysis by Region

Table 4.1 on the following pages shows regional results for the two measures of affordable/available units for $0-30$ percent AMI, $0-40$ percent AMI, $0-50$ percent AMI, and $0-60$ percent AMI bands, assuming a 40 percent of income affordability threshold. See also Tables A1.2-A1.5 in Appendix 1, which show more detailed data for each income range on the numbers of renter households, total affordable units, affordable/available units, and affordable units occupied by higher income households.

Figures 4.2-4.5 are regional maps of affordable and available units per 100 households for each income threshold. The darker areas on the maps indicate places where there are fewer than 100 affordable and available units per 100 households. The striped areas are those that have at least 100 affordable and available units per 100 households in the given income category.

Note that the following results are complementary to, but separate from, the needs analysis based on a count of cost burdened renter households. The advantage of the affordable/available analysis is that it incorporates measures of the adequacy of the existing housing supply and the problem of higher income households taking up units that would otherwise provide affordable housing for low-income households. However, it has a number of limitations, particularly at the wider income bands (e.g. 0-50 percent and 0-60 percent AMI). These are discussed more in depth on page 32.

Table 4.1. Number of Affordable and Available Rental Housing Units Compared to the Number of Renters by MSA and NonMetropolitan Regions, 2009-2011

| Region | Counties | 0-30\% AMI |  | 0-40\% AMI |  | 0-50\% AMI |  | 0-60\% AMI |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households |
| Cape Coral-Fort Myers, FL MSA | Lee | $(7,297)$ | 32 | $(4,933)$ | 70 | 423 | 102 | 5,816 | 121 |
| Central <br> Nonmetropolitan <br> Area (minus <br> Putnam) | Citrus, Sumter | $(1,391)$ | 50 | $(1,807)$ | 64 | (908) | 86 | 338 | 105 |
| Deltona-Daytona Beach-Ormond Beach, FL MSA \& Palm Coast, FL MSA (plus Putnam) | Putnam, Flagler, Volusia | $(11,767)$ | 26 | $(11,780)$ | 46 | $(8,463)$ | 69 | $(2,416)$ | 93 |
| Fort Walton Beach-Crestview-Destin, FL MSA | Okaloosa | $(2,045)$ | 49 | $(1,129)$ | 81 | 1,118 | 113 | 3,185 | 132 |
| Ft. Lauderdale HMFA | Broward | $(33,350)$ | 21 | $(43,132)$ | 27 | $(39,803)$ | 48 | $(22,199)$ | 76 |
| Gainesville, FL MSA (minus Gilchrist) | Alachua | $(10,252)$ | 31 | $(8,104)$ | 58 | $(3,478)$ | 84 | 737 | 103 |

## Notes:

- The income categories ( $0-30 \% \mathrm{AMI}, 0-40 \% \mathrm{AMI}$, etc.) refer to both households and units. A household falls within a category if its annual income as a percentage of AMI falls below the top threshold ( $30 \%$ AMI, $40 \%$ AMI, etc.), adjusted for metropolitan area and household size. A unit falls within a category if its rent falls below the affordable rent level for the top threshold, adjusted for number of bedrooms. Larger categories include smaller categories; i.e., the 0-30\% AMI households and units are included in the 0-40\% AMI counts, the 0-30\% AMI and 0-40\% AMI counts are included in the 0-50\% AMI counts, and so forth.
- The Absolute Difference between Units and Renter Households columns show the number of households within the income category minus the number of affordable/available units. A negative number is denoted by () and indicates a shortage of affordable and available units.
- The Affordable \& Available Units per 100 Renter Households columns show the number of affordable/available units divided by the number of households within the income category, times 100. A value below 100 indicates a shortage of affordable and available units; a value of 100 indicates that there are the same numbers of households and affordable and available units; and a value above 100 indicates that the supply of units exceeds the number of households.

| Region | Counties | 0-30\% AMI |  | 0-40\% AMI |  | 0-50\% AMI |  | 0-60\% AMI |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households |
| Jacksonville, FL <br> MSA (minus Baker) | Clay, Duval, Nassau, St. Johns | $(21,721)$ | 41 | $(12,879)$ | 74 | 2,789 | 104 | 12,357 | 117 |
| Lakeland, FL MSA | Polk | $(7,149)$ | 40 | $(8,886)$ | 53 | $(4,352)$ | 82 | 235 | 101 |
| Miami-Dade HMFA (plus Monroe) | Miami-Dade, Monroe | $(48,485)$ | 33 | $(69,894)$ | 34 | $(83,671)$ | 38 | $(81,962)$ | 49 |
| Naples-Marco Island, FL MSA | Collier | $(3,550)$ | 40 | $(3,421)$ | 59 | (435) | 96 | 1,185 | 109 |
| Northeast <br> Nonmetropolitan <br>  <br> Gilchrist, minus <br> Madison \& Taylor) | Baker, Bradford, Columbia, Dixie, Gilchrist, Hamilton, Lafayette, Levy, Suwannee | $(2,517)$ | 54 | $(2,497)$ | 68 | $(1,308)$ | 87 | (510) | 96 |
| Northwest <br> Nonmetropolitan <br> Area (plus <br> Jefferson, Madison, <br> Taylor \& Wakulla) | Calhoun, Franklin, Gulf, Holmes, Jackson, Jefferson, Liberty, Madison, Taylor, Wakulla, Walton, Washington | $(2,363)$ | 63 | $(1,981)$ | 78 | (532) | 95 | 895 | 107 |
| Ocala, FL MSA | Marion | $(3,452)$ | 30 | $(2,953)$ | 61 | $(1,618)$ | 85 | 369 | 103 |
| Orlando- <br> Kissimmee, FL MSA | Lake, Orange, Osceola, Seminole | $(36,429)$ | 20 | $(45,521)$ | 34 | $(31,729)$ | 66 | $(3,039)$ | 97 |
| Palm Bay- <br> Melbourne- <br> Titusville, FL MSA | Brevard | $(6,976)$ | 38 | $(5,081)$ | 70 | 1,465 | 107 | 6,170 | 123 |
| Panama City-Lynn Haven, FL MSA | Bay | $(1,814)$ | 50 | (943) | 83 | (238) | 97 | 1,797 | 118 |
| Pensacola-Ferry <br> Pass-Brent, FL MSA | Escambia, Santa Rosa | $(6,091)$ | 46 | $(4,902)$ | 69 | $(1,198)$ | 94 | 1,303 | 105 |


| Region | Counties | 0-30\% AMI |  | 0-40\% AMI |  | 0-50\% AMI |  | 0-60\% AMI |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households | Absolute Difference btwn Units \& Renter Households | Affordable <br> \& Available Units per 100 Renter Households | Absolute Difference btwn Units \& Renter Households | Affordable \& Available Units per 100 Renter Households |
| Port St. Lucie, FL MSA | Martin, St. Lucie | $(5,426)$ | 31 | $(6,037)$ | 49 | $(4,036)$ | 73 | (401) | 98 |
| Punta Gorda, FL MSA | Charlotte | $(1,748)$ | 37 | $(2,304)$ | 46 | $(1,026)$ | 81 | 84 | 101 |
| Sarasota- <br> Bradenton-Venice, <br> FL MSA | Manatee, Sarasota | $(10,747)$ | 22 | $(12,232)$ | 44 | $(6,179)$ | 78 | 1,787 | 105 |
| Sebastian-Vero Beach, FL MSA (plus Okeechobee) | Indian River, Okeechobee | $(1,653)$ | 43 | $(2,101)$ | 61 | (471) | 93 | 1,179 | 114 |
| South <br> Nonmetropolitan <br> Area (minus <br>  <br> Okeechobee) | DeSoto, Glades, Hardee, Hendry, Highlands | $(1,315)$ | 42 | $(1,132)$ | 70 | (975) | 83 | 568 | 108 |
| Tallahassee, FL MSA (minus Jefferson \& Wakulla) | Gadsden, Leon | $(13,471)$ | 32 | $(11,855)$ | 52 | $(7,099)$ | 75 | $(2,141)$ | 93 |
| Tampa-St. <br> Petersburg- <br> Clearwater, FL MSA | Hernando, <br> Hillsborough, Pasco, Pinellas | $(51,976)$ | 27 | $(55,389)$ | 44 | $(27,660)$ | 78 | 2,915 | 102 |
| West Palm BeachBoca Raton HMFA | Palm Beach | $(22,776)$ | 25 | $(26,947)$ | 37 | $(23,780)$ | 57 | $(12,827)$ | 80 |
| State of Florida |  | $(315,761)$ | 31 | $(347,840)$ | 47 | $(243,164)$ | 71 | $(84,575)$ | 92 |

Source: U.S. Census Bureau, 2009-2011 American Community Survey

Figure 4.2. Affordable and Available Housing Units per 100 Renter Households at 0-30\% AMI, Modified MSA and Non-Metropolitan Areas, 2009-2011


Source: U.S. Census Bureau, 2009-2011 American Community Survey

Notes: The map shades show the number of available and affordable units in the income category divided by the number of households in the same category, times 100. A value below 100 indicates a shortage of housing units (shaded areas); a value above 100 indicates that units exceed households (striped areas). The areas on the map are groups of counties that belong either to modified metropolitan statistical areas (MSAs) or non-metropolitan areas.

Figure 4.3. Affordable and Available Housing Units per 100 Renter Households at 0-40\% AMI, Modified MSA and Non-Metropolitan Areas, 2009-2011


Source: U.S. Census Bureau, 2009-2011 American Community Survey

Notes: The map shades show the number of available and affordable units in the income category divided by the number of households in the same category, times 100. A value below 100 indicates a shortage of housing units (shaded areas); a value above 100 indicates that units exceed households (striped areas). The areas on the map are groups of counties that belong either to modified metropolitan statistical areas (MSAs) or non-metropolitan areas.

Figure 4.4 Affordable and Available Housing Units per 100 Renter Households at 0-50\% AMI, Modified MSA and Non-Metropolitan Areas, 2009-2011


Modified MSA / Non-Metro Area
Pensacola-Ferry Pass-Brent MSA
Fort Walton Beach-Crestview-Destin MSA
Northwest Nonmetropolitan Area (plus Jefferson, Madison, Taylor \& Wakulla)
Panama City-Lynn Haven MSA
Tallahassee MSA (minus Jefferson \& Wakulla)
Northeast Nonmetropolitan Area (plus Baker \& Gilchrist, minus Madison \& Taylor)
Gainesville MSA (minus Gilchrist)
Jacksonville MSA (minus Baker)
Deltona-Daytona Beach-Ormond Beach MSA \& Palm Coast MSA (plus Putnam)

## Ocala MSA

Central Nonmetropolitan Area (minus Putnam)
Orlando-Kissimmee MSA
Tampa-St. Petersburg-Clearwater MSA
Palm Bay-Melbourne-Titusville MSA
Lakeland MSA
Sarasota-Bradenton-Venice MSA
South Nonmetropolitan Area (minus Monroe \& Okeechobee)
Sebastian-Vero Beach MSA (plus Okeechobee)
Port St. Lucie MSA
Punta Gorda MSA
Cape Coral-Fort Myers MSA
West Palm Beach-Boca Raton HMFA
Naples-Marco Island MSA
Ft. Lauderdale HMFA
Miami-Dade HMFA (plus Monroe)

Source: U.S. Census Bureau, 2009-2011 American Community Survey

Notes: The map shades show the number of available and affordable units in the income category divided by the number of households in the same category, times 100. A value below 100 indicates a shortage of housing units (shaded areas); a value above 100 indicates that units exceed households (striped areas). The areas on the map are groups of counties that belong either to modified metropolitan statistical areas (MSAs) or non-metropolitan areas.

Figure 4.5. Affordable and Available Housing Units per 100 Renter Households at 0-60\% AMI, Modified MSA and Non-Metropolitan Areas, 2009-2011


Source: U.S. Census Bureau, 2009-2011 American Community Survey

Notes: The map shades show the number of available and affordable units in the income category divided by the number of households in the same category, times 100. A value below 100 indicates a shortage of housing units (shaded areas); a value above 100 indicates that units exceed households (striped areas). The areas on the map are groups of counties that belong either to modified metropolitan statistical areas (MSAs) or non-metropolitan areas.

As the table and maps show, the numbers of renter households exceed the numbers of available and affordable units in all regions at the 0-30 percent and 0-40 percent AMI level. In all regions of the state except the Northwest and Northeast non-metropolitan counties, there are 50 or fewer affordable and available units per 100 0-30 percent AMI renter households. The shortfall is greatest in the OrlandoKissimmee, Fort Lauderdale, and Sarasota-Bradenton areas. These areas have 22 or fewer affordable and available units per 100 renter households at this income level.

At the 0-50 percent AMI level, a few areas of the state show a balance between affordable/available units and renter households, particularly in coastal communities with relatively high median incomes. Four regions have 100 or more affordable/available units per 100 renter households: Fort Walton Beach-Crestview-Destin, Palm Bay-Melbourne-Titusville, Jacksonville, and Panama City-Lynn Haven. Nevertheless, most regions in the state still show more renter households than available/affordable units at the 0-50 percent AMI level. The shortage is particularly acute in south Florida. There are only 38 affordable/available units per 100 renters in the Miami-Dade MSA, 48 units per 100 renters in the Fort Lauderdale MSA, and 57 units per renters in the West Palm Beach-Boca Raton MSA.

At the 0-60 percent AMI level, the number of available/affordable units equals or exceeds the number of renter households in many metropolitan areas. However, the southeast Florida counties still show large deficits. The shortfall is greatest in the Miami-Dade area, where even at 0-60 percent AMI there are only 49 affordable/available units per 100 renter households. West Palm Beach and Fort Lauderdale each have 80 or fewer affordable/available units per 100 renter households.

In absolute terms, Florida's most populous metropolitan areas show the largest shortfalls of affordable and available units for extremely low-income households (those at 0-30 percent AMI). The metropolitan areas surrounding Tampa/St. Petersburg, Miami, Orlando, Fort Lauderdale, West Palm Beach, and Jacksonville all have deficits of at least 20,000 0-30 percent AMI units. At the 0-60 percent AMI level, however, the picture varies greatly by geography. Affordable/available units outnumber low-income renter households by more than 5,000 units in the Jacksonville, Palm Bay-Melbourne-Titusville, and Cape Coral-Fort Myers MSAs. In contrast, the metropolitan areas surrounding Miami, Fort Lauderdale, West Palm Beach show deficits of more than 12,000 affordable and available units at the 0-60 percent AMI level, including a deficit of nearly 82,000 units in the Miami area.

Clearly, the shortfall of affordable/available rental units is severe and pervasive throughout the state at the $0-30$ percent and 0-40 percent AMI levels. At the 0-50 percent AMI level, the demand exceeds supply in most areas, but units and renters are in balance in some areas. At the $0-60$ percent AMI level, most areas outside of southeast Florida have rental housing supplies that equal or exceed the numbers of renter households. Moreover, all of the lower income bands ( $0-30$ percent AMI, $0-40$ percent AMI, etc.) are encompassed within the $0-60$ percent AMI category. This implies that the supply at 50-60 percent AMI is larger than it appears from the full 0-60 percent AMI result, because a larger supply of units for households in the 50-60 percent AMI income range is making up for the deficits found in the 030 percent and 0-40 percent ranges.

## Limitations of the Affordable/Available Analysis

This method has several limitations that cause it to overstate the availability of affordable rental units. Most importantly, a unit may be considered affordable if its rent falls anywhere below the top of the income threshold, and available if the household occupying it also falls anywhere within that range. For example, a unit may be considered affordable and available in the 0-60 percent income group if its rent is affordable at 55 percent of AMI, even if the household occupying it has an income of just 35 percent of AMI. The rent for this "affordable" unit would still be well over 40 percent of income this household. The broader the income category, the more households that fall into this situation. It is a far larger drawback in the $0-60$ percent AMI analysis than in the 0-30 percent AMI analysis.

Several other limitations also may cause the method to overstate the housing supply:

- Aggregating data to the MSA level may mask housing shortages in specific counties, cities or neighborhoods because they are counterbalanced by large affordable/available housing supplies in another part of the MSA.
- Households are not matched with units by size. For example, we do not assume that a 2-person household would only live in a one- or two-bedroom unit. Therefore, in areas where there are numerous small households but the housing supply is dominated by larger units, the method would overestimate the supply of affordable and available units.
- Some units that are affordable and available may be in poor condition. This affordable/available supply analysis does exclude some substandard units: those lacking complete kitchen, plumbing, or heating. These are the only indicators of housing condition available in the American Community Survey. However, other units that are included may have maintenance, electrical, or structural problems that are not be covered by this limited definition of substandard housing.
- The method does not determine whether affordable and available units provide the appropriate services and physical design for special needs populations, such as elderly persons or persons with disabilities.

Finally, the use of a 40 percent of income affordability threshold for housing units rather than the more traditional 30 percent of income threshold substantially affects the results for the 0-50 percent and 0-60 percent AMI analyses. With a 40 percent affordability threshold, most MSAs show sufficient housing supply for the 0-60 percent AMI income category, and several show sufficient supply for the 0-50 percent AMI category. However, if we apply the more stringent 30 percent of income threshold, no areas shows sufficient supply for households in either income category.

## Conclusion

The affordable/available analysis highlights the severity of the need for affordable and available units throughout the state for households at the lowest income levels, particularly for households with incomes at or below 30 percent AMI. Statewide, there are only 31 affordable and available units for
every 100 renter households with incomes at or below 30 percent AMI. In some areas, the ratio is as low as 20 units for every 100 households. To the extent affordable housing programs can preserve or create units that are affordable to extremely low-income households, these units are needed in every area of the state.

This analysis should not be interpreted to mean that there is no need for affordable housing construction and preservation at the 50-60 percent AMI level anywhere outside of south Florida, because of the limitations noted above. What it does suggest is that any additional production in regions with high levels of supply must be carefully targeted in terms of location, to submarkets where there are localized shortages; demographics, with services and design measures to serve special needs households appropriately; and preservation versus new construction, with an eye toward upgrading or replacing substandard units rather than adding to saturated markets.

## Appendix 1. Detailed Data Tables

Table A1.1 Renter Households by Detailed Income and Cost Burden by County, Florida, 2013

|  | All Households |  | 30\% or Less of AMI |  |  | 30.01 to 60\% of AMI |  |  | Greater than 60\%AMI |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total Households | $\begin{gathered} \% \text { of } \\ \text { Households } \\ \text { w/a >40\% } \\ \text { Cost Burden } \end{gathered}$ | Total Households | 40.01 to 60\% Cost Burden | 60.01\% or <br> More Cost Burden | Total Households | 40.01 to 60\% Cost Burden | 60.01\% or <br> More Cost Burden | Total Households | 40.01 to 60\% Cost Burden | 60.01\% or More Cost Burden |
| Large Counties: |  |  |  |  |  |  |  |  |  |  |  |
| Broward | 225,598 | 41.3\% | 41,706 | 5.1\% | 72.3\% | 51,483 | 40.0\% | 37.8\% | 132,409 | 13.4\% | 2.3\% |
| Duval | 126,872 | 34.6\% | 29,632 | 7.7\% | 60.9\% | 29,845 | 44.4\% | 14.8\% | 67,395 | 7.9\% | 1.0\% |
| Hillsborough | 183,327 | 36.4\% | 35,655 | 8.1\% | 67.7\% | 41,449 | 40.2\% | 29.7\% | 106,223 | 8.5\% | 1.5\% |
| Miami-Dade | 384,342 | 44.4\% | 75,114 | 6.9\% | 57.1\% | 91,571 | 28.7\% | 51.3\% | 217,657 | 18.4\% | 4.2\% |
| Orange | 171,749 | 41.0\% | 28,126 | 3.7\% | 76.5\% | 44,973 | 44.8\% | 32.2\% | 98,650 | 11.7\% | 1.6\% |
| Palm Beach | 155,170 | 41.5\% | 31,532 | 8.4\% | 69.1\% | 36,872 | 38.9\% | 35.1\% | 86,766 | 11.6\% | 3.1\% |
| Pinellas | 129,815 | 35.5\% | 22,839 | 7.0\% | 61.5\% | 31,150 | 40.1\% | 32.0\% | 75,826 | 8.6\% | 2.0\% |
| Large Total | 1,376,873 | 40.3\% | 264,604 | 6.7\% | 65.2\% | 327,343 | 37.8\% | 36.8\% | 784,926 | 12.8\% | 2.6\% |
| Medium Counties: |  |  |  |  |  |  |  |  |  |  |  |
| Alachua | 33,037 | 34.1\% | 7,807 | 6.3\% | 60.3\% | 7,769 | 37.9\% | 18.8\% | 17,461 | 7.4\% | 2.1\% |
| Bay | 24,712 | 31.8\% | 3,780 | 5.1\% | 64.1\% | 6,278 | 45.2\% | 21.9\% | 14,654 | 6.5\% | 0.5\% |
| Brevard | 60,261 | 33.5\% | 11,603 | 7.9\% | 62.3\% | 16,409 | 35.6\% | 21.0\% | 32,249 | 7.5\% | 1.0\% |
| Charlotte | 15,166 | 36.4\% | 2,651 | 3.8\% | 67.7\% | 3,619 | 39.0\% | 31.4\% | 8,896 | 9.9\% | 2.3\% |
| Citrus | 11,474 | 33.2\% | 2,205 | 6.9\% | 56.7\% | 3,612 | 32.0\% | 26.3\% | 5,657 | 4.2\% | 1.2\% |
| Clay | 16,857 | 33.3\% | 2,987 | 3.5\% | 68.7\% | 3,314 | 51.8\% | 24.6\% | 10,556 | 7.0\% | 1.8\% |
| Collier | 38,126 | 35.7\% | 7,582 | 12.2\% | 61.3\% | 10,081 | 33.8\% | 22.1\% | 20,463 | 9.2\% | 2.6\% |
| Escambia | 39,220 | 35.8\% | 9,450 | 8.1\% | 64.8\% | 10,036 | 37.0\% | 21.7\% | 19,734 | 6.0\% | 0.4\% |
| Hernando | 14,576 | 41.3\% | 4,041 | 9.0\% | 75.9\% | 3,166 | 48.0\% | 24.1\% | 7,369 | 4.1\% | 0.0\% |
| Indian River | 15,643 | 37.0\% | 2,595 | 7.2\% | 67.7\% | 4,887 | 41.5\% | 20.6\% | 8,161 | 6.7\% | 3.2\% |
| Lake | 29,960 | 40.2\% | 4,883 | 10.3\% | 67.0\% | 8,585 | 40.5\% | 26.8\% | 16,492 | 12.9\% | 2.2\% |
| Lee | 78,435 | 36.5\% | 12,460 | 8.7\% | 67.2\% | 20,879 | 48.6\% | 20.5\% | 45,096 | 8.8\% | 1.7\% |
| Leon | 38,118 | 34.3\% | 11,168 | 7.4\% | 56.6\% | 8,473 | 37.2\% | 19.5\% | 18,477 | 5.4\% | 0.6\% |
| Manatee | 39,576 | 36.2\% | 7,139 | 8.7\% | 68.5\% | 11,031 | 34.3\% | 26.1\% | 21,406 | 8.3\% | 1.8\% |
| Marion | 33,329 | 37.4\% | 5,597 | 3.9\% | 68.8\% | 9,304 | 33.1\% | 34.9\% | 18,428 | 10.2\% | 1.0\% |
| Martin | 14,554 | 34.0\% | 2,728 | 14.7\% | 71.2\% | 3,432 | 20.9\% | 29.5\% | 8,394 | 8.7\% | 1.8\% |
| Okaloosa | 24,690 | 29.1\% | 4,248 | 7.9\% | 62.5\% | 6,079 | 36.9\% | 20.5\% | 14,363 | 5.0\% | 0.0\% |


|  | All Households |  | 30\% or Less of AMI |  |  | 30.01 to 60\% of AMI |  |  | Greater than 60\%AMI |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total Households | $\%$ of Households $w / a>40 \%$ Cost Burden | Total Households | 40.01 to 60\% Cost Burden | 60.01\% or More Cost Burden | Total Households | 40.01 to 60\% Cost Burden | 60.01\% or <br> More Cost Burden | $\begin{gathered} \hline \text { Total } \\ \text { Households } \end{gathered}$ | 40.01 to 60\% Cost Burden | 60.01\% or <br> More Cost Burden |
| Osceola | 34,455 | 41.7\% | 5,878 | 4.9\% | 81.9\% | 9,648 | 48.4\% | 28.2\% | 18,929 | 9.4\% | 0.5\% |
| Pasco | 44,955 | 35.7\% | 8,377 | 7.5\% | 67.0\% | 13,419 | 35.7\% | 21.1\% | 23,159 | 8.5\% | 1.0\% |
| Polk | 68,651 | 36.8\% | 13,015 | 6.7\% | 61.3\% | 18,639 | 37.5\% | 31.2\% | 36,997 | 7.7\% | 2.0\% |
| Santa Rosa | 14,110 | 24.8\% | 2,103 | 4.9\% | 63.2\% | 3,199 | 30.3\% | 19.3\% | 8,808 | 4.0\% | 1.4\% |
| Sarasota | 43,900 | 37.3\% | 7,019 | 5.7\% | 69.3\% | 10,671 | 35.9\% | 36.2\% | 26,210 | 9.6\% | 3.5\% |
| Seminole | 53,558 | 31.7\% | 6,700 | 7.8\% | 63.9\% | 10,970 | 38.7\% | 35.9\% | 35,888 | 9.5\% | 1.6\% |
| St. Johns | 18,070 | 33.8\% | 3,280 | 4.0\% | 61.4\% | 4,046 | 43.8\% | 28.6\% | 10,744 | 6.4\% | 3.3\% |
| St. Lucie | 29,014 | 43.7\% | 5,952 | 5.0\% | 67.8\% | 7,682 | 42.1\% | 33.2\% | 15,380 | 15.6\% | 1.1\% |
| Sumter | 4,605 | 33.2\% | 885 | 6.9\% | 56.7\% | 1,450 | 32.0\% | 26.3\% | 2,270 | 4.2\% | 1.2\% |
| Volusia | 55,304 | 37.6\% | 11,902 | 4.3\% | 63.2\% | 14,133 | 34.5\% | 31.6\% | 29,269 | 8.2\% | 3.5\% |
| Medium Total | 894,356 | 35.8\% | 168,035 | 7.2\% | 65.1\% | 230,811 | 38.6\% | 26.1\% | 495,510 | 8.3\% | 1.7\% |
| Small Counties: |  |  |  |  |  |  |  |  |  |  |  |
| Baker | 2,014 | 26.7\% | 412 | 0.7\% | 57.5\% | 459 | 25.3\% | 26.4\% | 1,143 | 4.8\% | 0.5\% |
| Bradford | 2,238 | 26.8\% | 458 | 0.7\% | 57.6\% | 510 | 25.3\% | 26.5\% | 1,270 | 4.8\% | 0.6\% |
| Calhoun | 1,185 | 29.4\% | 298 | 5.0\% | 55.7\% | 337 | 26.7\% | 18.7\% | 550 | 2.2\% | 0.4\% |
| Columbia | 6,808 | 26.7\% | 1,393 | 0.7\% | 57.6\% | 1,551 | 25.2\% | 26.4\% | 3,864 | 4.8\% | 0.5\% |
| DeSoto | 3,249 | 33.0\% | 427 | 14.8\% | 63.0\% | 911 | 28.8\% | 29.1\% | 1,911 | 7.8\% | 3.3\% |
| Dixie | 1,154 | 27.7\% | 264 | 5.3\% | 48.5\% | 337 | 28.5\% | 13.4\% | 553 | 5.4\% | 1.3\% |
| Flagler | 9,955 | 36.4\% | 2,863 | 15.7\% | 49.0\% | 2,506 | 29.8\% | 24.1\% | 4,586 | 9.3\% | 0.0\% |
| Franklin | 1,074 | 29.4\% | 270 | 4.8\% | 55.9\% | 305 | 26.9\% | 18.7\% | 499 | 2.2\% | 0.4\% |
| Gadsden | 3,411 | 34.3\% | 999 | 7.4\% | 56.7\% | 758 | 37.2\% | 19.5\% | 1,654 | 5.4\% | 0.6\% |
| Gilchrist | 1,011 | 27.8\% | 232 | 5.6\% | 48.3\% | 295 | 28.5\% | 13.6\% | 484 | 5.4\% | 1.2\% |
| Glades | 1,031 | 33.0\% | 135 | 14.8\% | 63.0\% | 289 | 28.7\% | 29.1\% | 607 | 7.9\% | 3.3\% |
| Gulf | 1,323 | 29.5\% | 332 | 4.8\% | 56.0\% | 377 | 26.8\% | 18.8\% | 614 | 2.1\% | 0.5\% |
| Hamilton | 1,145 | 27.8\% | 262 | 5.3\% | 48.5\% | 334 | 28.4\% | 13.5\% | 549 | 5.5\% | 1.3\% |
| Hardee | 2,524 | 33.0\% | 332 | 14.8\% | 63.0\% | 708 | 28.8\% | 29.1\% | 1,484 | 7.8\% | 3.3\% |
| Hendry | 3,707 | 33.0\% | 487 | 14.6\% | 63.0\% | 1,039 | 28.8\% | 29.1\% | 2,181 | 7.8\% | 3.3\% |
| Highlands | 9,965 | 33.0\% | 1,309 | 14.7\% | 63.0\% | 2,794 | 28.8\% | 29.1\% | 5,862 | 7.8\% | 3.3\% |
| Holmes | 1,619 | 32.4\% | 427 | 9.6\% | 53.2\% | 338 | 15.1\% | 32.8\% | 854 | 5.7\% | 5.3\% |
| Jackson | 4,463 | 32.4\% | 1,179 | 9.7\% | 53.2\% | 932 | 15.1\% | 32.8\% | 2,352 | 5.7\% | 5.2\% |
| Jefferson | 1,279 | 29.5\% | 322 | 5.0\% | 55.9\% | 363 | 26.7\% | 18.7\% | 594 | 2.2\% | 0.5\% |
| Lafayette | 641 | 27.8\% | 147 | 5.4\% | 48.3\% | 187 | 28.3\% | 13.4\% | 307 | 5.5\% | 1.3\% |


|  | All Households |  | 30\% or Less of AMI |  |  | 30.01 to 60\% of AMI |  |  | Greater than 60\%AMI |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Total Households | \% of Households w/a >40\% Cost Burden | Total Households | 40.01 to 60\% Cost Burden | 60.01\% or More Cost Burden | Total Households | 40.01 to 60\% Cost Burden | 60.01\% or <br> More Cost Burden | Total Households | 40.01 to 60\% Cost Burden | 60.01\% or More Cost Burden |
| Levy | 3,329 | 27.8\% | 763 | 5.5\% | 48.4\% | 971 | 28.4\% | 13.5\% | 1,595 | 5.5\% | 1.3\% |
| Liberty | 647 | 29.5\% | 163 | 4.9\% | 55.8\% | 184 | 26.6\% | 19.0\% | 300 | 2.3\% | 0.3\% |
| Madison | 1,767 | 29.4\% | 444 | 5.0\% | 55.9\% | 502 | 26.7\% | 18.7\% | 821 | 2.2\% | 0.5\% |
| Monroe | 13,471 | 44.4\% | 2,633 | 6.9\% | 57.1\% | 3,209 | 28.7\% | 51.3\% | 7,629 | 18.4\% | 4.2\% |
| Nassau | 6,323 | 34.6\% | 1,477 | 7.7\% | 60.9\% | 1,487 | 44.4\% | 14.8\% | 3,359 | 7.9\% | 1.0\% |
| Okeechobee | 3,875 | 37.0\% | 642 | 7.2\% | 67.8\% | 1,211 | 41.5\% | 20.6\% | 2,022 | 6.7\% | 3.2\% |
| Putnam | 7,070 | 36.4\% | 2,033 | 15.7\% | 49.0\% | 1,780 | 29.8\% | 24.0\% | 3,257 | 9.3\% | 0.0\% |
| Suwannee | 4,103 | 27.8\% | 940 | 5.4\% | 48.4\% | 1,198 | 28.5\% | 13.5\% | 1,965 | 5.4\% | 1.3\% |
| Taylor | 1,839 | 29.5\% | 462 | 5.0\% | 55.8\% | 523 | 26.8\% | 18.7\% | 854 | 2.2\% | 0.5\% |
| Union | 1,153 | 26.8\% | 236 | 0.8\% | 57.6\% | 262 | 25.2\% | 26.3\% | 655 | 4.9\% | 0.6\% |
| Wakulla | 2,099 | 29.4\% | 528 | 4.9\% | 55.9\% | 597 | 26.8\% | 18.8\% | 974 | 2.2\% | 0.4\% |
| Walton | 6,281 | 32.4\% | 1,660 | 9.7\% | 53.2\% | 1,310 | 15.1\% | 32.8\% | 3,311 | 5.7\% | 5.2\% |
| Washington | 1,930 | 32.3\% | 509 | 9.6\% | 53.2\% | 403 | 15.1\% | 32.8\% | 1,018 | 5.7\% | 5.2\% |
| Small Total | 113,683 | 33.5\% | 25,038 | 9.0\% | 55.0\% | 28,967 | 28.5\% | 26.7\% | 59,678 | 7.9\% | 2.3\% |
| State Total | 2,384,912 | 38.3\% | 457,677 | 7.0\% | 64.6\% | 587,121 | 37.7\% | 32.1\% | 1,340,114 | 10.9\% | 2.2\% |

Source: U.S. Census Bureau, 2009-2011 American Community Survey; University of Florida Bureau of Economic and Business Research, 2012 Population Projections

Table A1.2 Affordable/Available Detail Table for 0-30\% AMI, Florida Modified MSAs and Non-Metropolitan Areas, 2009-2011

|  | Renters 0-30\% AMI |  | Affordable @ 30\% AMI |  | Affordable/Available @ 30\% AMI |  |  | Affordable, Not Available @ 30\% AMI |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | B | C | F | G | F | G | H | I |
| Region | Renter Households | Affordable Units | Absolute Difference Between Renters and Affordable Units (C - B) | Affordable Units per 100 Renter Households (C/(B/100)) | Affordable \& Available Units | Absolute Difference Between Renters and Affordable \& Available Units (F-B) | Affordable \& Available Units per 100 Renter Households (F/(B/100) | Affordable Units Occupied by Higher Income Households (C F F) |
| Cape Coral-Fort Myers, FL MSA | 10,722 | 7,619 | $(3,103)$ | 71 | 3,425 | $(7,297)$ | 32 | 4,194 |
| Central Nonmetropolitan Area (minus Putnam) | 2,800 | 3,660 | 860 | 131 | 1,409 | $(1,391)$ | 50 | 2,251 |
| Deltona-Daytona Beach-Ormond Beach, FL MSA \& Palm Coast, FL MSA (plus Putnam) | 15,937 | 10,290 | $(5,647)$ | 65 | 4,170 | $(11,767)$ | 26 | 6,120 |
| Fort Walton Beach-Crestview-Destin, FL MSA | 4,027 | 4,418 | 391 | 110 | 1,982 | $(2,045)$ | 49 | 2,436 |
| Ft. Lauderdale HMFA | 42,079 | 18,305 | $(23,774)$ | 44 | 8,729 | $(33,350)$ | 21 | 9,576 |
| Gainesville, FL MSA (minus Gilchrist) | 14,907 | 7,158 | $(7,749)$ | 48 | 4,655 | $(10,252)$ | 31 | 2,503 |
| Jacksonville, FL MSA (minus Baker) | 37,084 | 25,784 | $(11,300)$ | 70 | 15,363 | $(21,721)$ | 41 | 10,421 |
| Lakeland, FL MSA | 11,943 | 9,672 | $(2,271)$ | 81 | 4,794 | $(7,149)$ | 40 | 4,878 |
| Miami-Dade HMFA (plus Monroe) | 72,398 | 41,923 | $(30,475)$ | 58 | 23,913 | $(48,485)$ | 33 | 18,010 |
| Naples-Marco Island, FL MSA | 5,954 | 5,172 | (782) | 87 | 2,404 | $(3,550)$ | 40 | 2,768 |
| Northeast Nonmetropolitan Area (plus Baker \& Gilchrist, minus Madison \& Taylor) | 5,495 | 7,676 | 2,181 | 140 | 2,978 | $(2,517)$ | 54 | 4,698 |
| Northwest Nonmetropolitan Area (plus Jefferson, Madison, Taylor \& Wakulla) | 6,440 | 9,581 | 3,141 | 149 | 4,077 | $(2,363)$ | 63 | 5,504 |
| Ocala, FL MSA | 4,902 | 4,158 | (744) | 85 | 1,450 | $(3,452)$ | 30 | 2,708 |
| Orlando-Kissimmee, FL MSA | 45,659 | 21,628 | $(24,031)$ | 47 | 9,230 | $(36,429)$ | 20 | 12,398 |


|  | Renters 0-30\% AMI |  | Affordable @ 30\% AMI |  | Affordable/Available @ 30\% AMI |  |  | Affordable, Not Available @ 30\% AMI |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | B | C | F | G | F | G | H | I |
| Region | Renter Households | Affordable Units | Absolute Difference Between Renters and Affordable Units (C - B) | Affordable Units per 100 Renter Households (C/(B/100)) | Affordable \& Available Units | Absolute Difference Between Renters and Affordable \& Available Units (F - B) | Affordable \& Available Units per 100 Renter Households (F/(B/100) | Affordable Units Occupied by Higher Income Households (C F F) |
| Palm Bay-Melbourne-Titusville, FL MSA | 11,336 | 9,598 | $(1,738)$ | 85 | 4,360 | $(6,976)$ | 38 | 5,238 |
| Panama City-Lynn Haven, FL MSA | 3,641 | 3,748 | 107 | 103 | 1,827 | $(1,814)$ | 50 | 1,921 |
| Pensacola-Ferry Pass-Brent, FL MSA | 11,276 | 9,638 | $(1,638)$ | 85 | 5,185 | $(6,091)$ | 46 | 4,453 |
| Port St. Lucie, FL MSA | 7,835 | 5,612 | $(2,223)$ | 72 | 2,409 | $(5,426)$ | 31 | 3,203 |
| Punta Gorda, FL MSA | 2,769 | 1,733 | $(1,036)$ | 63 | 1,021 | $(1,748)$ | 37 | 712 |
| Sarasota-Bradenton-Venice, FL MSA | 13,749 | 8,361 | $(5,388)$ | 61 | 3,002 | $(10,747)$ | 22 | 5,359 |
| Sebastion-Vero Beach, FL MSA (plus Okeechobee) | 2,921 | 3,062 | 141 | 105 | 1,268 | $(1,653)$ | 43 | 1,794 |
| South Nonmetropolitan Area (minus Monroe \& Okeechobee) | 2,250 | 3,108 | 858 | 138 | 935 | $(1,315)$ | 42 | 2,173 |
| Tallahassee, FL MSA (minus Jefferson \& Wakulla) | 19,774 | 9,961 | $(9,813)$ | 50 | 6,303 | $(13,471)$ | 32 | 3,658 |
| Tampa-St. Petersburg-Clearwater, FL MSA | 70,958 | 38,505 | $(32,453)$ | 54 | 18,982 | $(51,976)$ | 27 | 19,523 |
| West Palm Beach-Boca Raton HMFA | 30,516 | 15,593 | $(14,923)$ | 51 | 7,740 | $(22,776)$ | 25 | 7,853 |
| State of Florida | 457,372 | 285,963 | $(171,409)$ | 63 | 141,611 | $(315,761)$ | 31 | 144,352 |

Table A1.3 Affordable/Available Detail Table for 0-40\% AMI, Florida Modified MSAs and Non-Metropolitan Areas, 2009-2011

|  | $\begin{gathered} \text { Renters 0- } \\ \text { 40\% AMI } \end{gathered}$ | Affordable @ 40\% AMI |  |  | Affordable/Available @ 40\% AMI |  |  | Affordable, Not Available <br> @ 40\% AMI |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | B | C | D | E | F | G | H | I |
| Region | Renter Households | Affordable Units | Absolute Difference Between Renters and Affordable Units (C - B) | Affordable Units per 100 Renter Households (C/(B/100)) | Affordable \& Available Units | Absolute Difference Between Renters and Affordable \& Available Units ( $F$ - $B$ ) | Affordable <br> \& Available <br> Units per 100 Renter Households (F/(B/100) | Affordable Units Occupied by Higher Income Households (C - F) |
| Cape Coral-Fort Myers, FL MSA | 16,577 | 19,273 | 2,696 | 116 | 11,644 | $(4,933)$ | 70 | 7,629 |
| Central Nonmetropolitan Area (minus Putnam) | 4,958 | 5,300 | 342 | 107 | 3,151 | $(1,807)$ | 64 | 2,149 |
| Deltona-Daytona Beach-Ormond Beach, FL MSA \& Palm Coast, FL MSA (plus Putnam) | 21,841 | 17,577 | $(4,264)$ | 80 | 10,061 | $(11,780)$ | 46 | 7,516 |
| Fort Walton Beach-Crestview-Destin, FL MSA | 6,099 | 8,654 | 2,555 | 142 | 4,970 | $(1,129)$ | 81 | 3,684 |
| Ft. Lauderdale HMFA | 59,428 | 28,095 | $(31,333)$ | 47 | 16,296 | $(43,132)$ | 27 | 11,799 |
| Gainesville, FL MSA (minus Gilchrist) | 19,150 | 16,359 | $(2,791)$ | 85 | 11,046 | $(8,104)$ | 58 | 5,313 |
| Jacksonville, FL MSA (minus Baker) | 50,474 | 56,225 | 5,751 | 111 | 37,595 | $(12,879)$ | 74 | 18,630 |
| Lakeland, FL MSA | 19,052 | 17,073 | $(1,979)$ | 90 | 10,166 | $(8,886)$ | 53 | 6,907 |
| Miami-Dade HMFA (plus Monroe) | 105,254 | 53,371 | $(51,883)$ | 51 | 35,360 | $(69,894)$ | 34 | 18,011 |
| Naples-Marco Island, FL MSA | 8,411 | 8,777 | 366 | 104 | 4,990 | $(3,421)$ | 59 | 3,787 |
| Northeast Nonmetropolitan Area (plus Baker \& Gilchrist, minus Madison \& Taylor) | 7,866 | 11,088 | 3,222 | 141 | 5,369 | $(2,497)$ | 68 | 5,719 |
| Northwest Nonmetropolitan Area (plus Jefferson, Madison, Taylor \& Wakulla) | 9,077 | 13,371 | 4,294 | 147 | 7,096 | $(1,981)$ | 78 | 6,275 |
| Ocala, FL MSA | 7,489 | 8,000 | 511 | 107 | 4,536 | $(2,953)$ | 61 | 3,464 |
| Orlando-Kissimmee, FL MSA | 69,481 | 41,448 | $(28,033)$ | 60 | 23,960 | $(45,521)$ | 34 | 17,488 |
| Palm Bay-Melbourne-Titusville, FL MSA | 16,810 | 20,537 | 3,727 | 122 | 11,729 | $(5,081)$ | 70 | 8,808 |


|  | Renters 040\% AMI | Affordable @ 40\% AMI |  |  | Affordable/Available @ 40\% AMI |  |  | Affordable, Not Available <br> @ 40\% AMI |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | B | C | D | E | F | G | H | 1 |
| Region | Renter Households | Affordable Units | Absolute Difference Between Renters and Affordable Units (C - B) | Affordable Units per 100 Renter Households (C/(B/100)) | Affordable \& Available Units | Absolute Difference Between Renters and Affordable \& Available Units ( $F$ - $B$ ) | Affordable <br> \& Available <br> Units per <br> 100 Renter <br> Households <br> (F/(B/100) | Affordable Units Occupied by Higher Income Households (C - F) |
| Panama City-Lynn Haven, FL MSA | 5,561 | 7,328 | 1,767 | 132 | 4,618 | (943) | 83 | 2,710 |
| Pensacola-Ferry Pass-Brent, FL MSA | 15,993 | 17,890 | 1,897 | 112 | 11,091 | $(4,902)$ | 69 | 6,799 |
| Port St. Lucie, FL MSA | 11,870 | 9,225 | $(2,645)$ | 78 | 5,833 | $(6,037)$ | 49 | 3,392 |
| Punta Gorda, FL MSA | 4,248 | 3,045 | $(1,203)$ | 72 | 1,944 | $(2,304)$ | 46 | 1,101 |
| Sarasota-Bradenton-Venice, FL MSA | 21,807 | 17,442 | $(4,365)$ | 80 | 9,575 | $(12,232)$ | 44 | 7,867 |
| Sebastion-Vero Beach, FL MSA (plus Okeechobee) | 5,403 | 5,616 | 213 | 104 | 3,302 | $(2,101)$ | 61 | 2,314 |
| South Nonmetropolitan Area (minus Monroe \& Okeechobee) | 3,819 | 5,205 | 1,386 | 136 | 2,687 | $(1,132)$ | 70 | 2,518 |
| Tallahassee, FL MSA (minus Jefferson \& Wakulla) | 24,695 | 19,405 | $(5,290)$ | 79 | 12,840 | $(11,855)$ | 52 | 6,565 |
| Tampa-St. Petersburg-Clearwater, FL MSA | 99,410 | 75,400 | $(24,010)$ | 76 | 44,021 | $(55,389)$ | 44 | 31,379 |
| West Palm Beach-Boca Raton HMFA | 42,914 | 26,330 | $(16,584)$ | 61 | 15,967 | $(26,947)$ | 37 | 10,363 |
| State of Florida | 657,687 | 512,034 | $(145,653)$ | 78 | 309,847 | $(347,840)$ | 47 | 202,187 |

Table A1.4 Affordable/Available Detail Table for 0-50\% AMI, Florida Modified MSAs and Non-Metropolitan Areas, 2009-2011

|  | $\begin{aligned} & \text { Renters @ } \\ & \text { 0-50\% AMI } \end{aligned}$ | Affordable @ 50\% AMI |  |  | Affordable/Available @ 50\% AMI |  |  | Affordable, Not <br> Available @ 50\% AMI |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | B | C | D | E | F | G | H | 1 |
| Region | Renter Households | Affordable Units | Absolute Difference Between Renters and Affordable Units (C - B) | Affordable Units per 100 Renter Households (C/(B/100)) | Affordable <br> \& Available <br> Units | Absolute Difference Between Renters and Affordable \& Available Units ( $F$ - B) | Affordable \& Available Units per 100 Renter Households (F/(B/100) | Affordable Units Occupied by Higher Income Households (C - F) |
| Cape Coral-Fort Myers, FL MSA | 22,605 | 38,686 | 16,081 | 171 | 23,028 | 423 | 102 | 15,658 |
| Central Nonmetropolitan Area (minus Putnam) | 6,323 | 8,991 | 2,668 | 142 | 5,415 | (908) | 86 | 3,576 |
| Deltona-Daytona Beach-Ormond Beach, FL MSA \& Palm Coast, FL MSA (plus Putnam) | 27,117 | 30,750 | 3,633 | 113 | 18,654 | $(8,463)$ | 69 | 12,096 |
| Fort Walton Beach-Crestview-Destin, FL MSA | 8,291 | 15,902 | 7,611 | 192 | 9,409 | 1,118 | 113 | 6,493 |
| Ft. Lauderdale HMFA | 76,448 | 55,189 | $(21,259)$ | 72 | 36,645 | $(39,803)$ | 48 | 18,544 |
| Gainesville, FL MSA (minus Gilchrist) | 22,367 | 29,244 | 6,877 | 131 | 18,889 | $(3,478)$ | 84 | 10,355 |
| Jacksonville, FL MSA (minus Baker) | 62,978 | 104,574 | 41,596 | 166 | 65,767 | 2,789 | 104 | 38,807 |
| Lakeland, FL MSA | 23,790 | 31,979 | 8,189 | 134 | 19,438 | $(4,352)$ | 82 | 12,541 |
| Miami-Dade HMFA (plus Monroe) | 135,598 | 72,424 | $(63,174)$ | 53 | 51,927 | $(83,671)$ | 38 | 20,497 |
| Naples-Marco Island, FL MSA | 10,910 | 17,784 | 6,874 | 163 | 10,475 | (435) | 96 | 7,309 |
| Northeast Nonmetropolitan Area (plus Baker \& Gilchrist, minus Madison \& Taylor) | 9,846 | 15,942 | 6,096 | 162 | 8,538 | $(1,308)$ | 87 | 7,404 |
| Northwest Nonmetropolitan Area (plus Jefferson, Madison, Taylor \& Wakulla) | 10,802 | 17,439 | 6,637 | 161 | 10,270 | (532) | 95 | 7,169 |
| Ocala, FL MSA | 10,665 | 14,192 | 3,527 | 133 | 9,047 | $(1,618)$ | 85 | 5,145 |
| Orlando-Kissimmee, FL MSA | 92,239 | 93,997 | 1,758 | 102 | 60,510 | $(31,729)$ | 66 | 33,487 |


|  | $\begin{aligned} & \text { Renters @ } \\ & 0-50 \% \text { AMI } \end{aligned}$ | Affordable @ 50\% AMI |  |  | Affordable/Available @ 50\% AMI |  |  | Affordable, Not <br> Available @ 50\% AMI |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | B | C | D | E | F | G | H | 1 |
| Region | Renter Households | Affordable Units | Absolute Difference Between Renters and Affordable Units (C - B) | Affordable Units per 100 Renter Households (C/(B/100)) | Affordable <br> \& Available Units | Absolute Difference Between Renters and Affordable \& Available Units (F - B) | Affordable <br> \& Available Units per 100 Renter Households (F/(B/100) | Affordable Units Occupied by Higher Income Households (C - F) |
| Palm Bay-Melbourne-Titusville, FL MSA | 21,943 | 40,243 | 18,300 | 183 | 23,408 | 1,465 | 107 | 16,835 |
| Panama City-Lynn Haven, FL MSA | 7,872 | 13,630 | 5,758 | 173 | 7,634 | (238) | 97 | 5,996 |
| Pensacola-Ferry Pass-Brent, FL MSA | 19,926 | 31,656 | 11,730 | 159 | 18,728 | $(1,198)$ | 94 | 12,928 |
| Port St. Lucie, FL MSA | 15,221 | 16,483 | 1,262 | 108 | 11,185 | $(4,036)$ | 73 | 5,298 |
| Punta Gorda, FL MSA | 5,303 | 7,202 | 1,899 | 136 | 4,277 | $(1,026)$ | 81 | 2,925 |
| Sarasota-Bradenton-Venice, FL MSA | 27,598 | 36,690 | 9,092 | 133 | 21,419 | $(6,179)$ | 78 | 15,271 |
| Sebastion-Vero Beach, FL MSA (plus Okeechobee) | 6,937 | 10,682 | 3,745 | 154 | 6,466 | (471) | 93 | 4,216 |
| South Nonmetropolitan Area (minus Monroe \& Okeechobee) | 5,634 | 7,826 | 2,192 | 139 | 4,659 | (975) | 83 | 3,167 |
| Tallahassee, FL MSA (minus Jefferson \& Wakulla) | 28,762 | 32,839 | 4,077 | 114 | 21,663 | $(7,099)$ | 75 | 11,176 |
| Tampa-St. Petersburg-Clearwater, FL MSA | 128,620 | 156,219 | 27,599 | 121 | 100,960 | $(27,660)$ | 78 | 55,259 |
| West Palm Beach-Boca Raton HMFA | 55,376 | 48,755 | $(6,621)$ | 88 | 31,596 | $(23,780)$ | 57 | 17,159 |
| State of Florida | 843,171 | 949,318 | 106,147 | 113 | 600,007 | $(243,164)$ | 71 | 349,311 |

Table A1.5 Affordable/Available Detail Table for 0-60\% AMI, Florida Modified MSAs and Non-Metropolitan Areas, 2009-2011

|  | $\begin{aligned} & \text { Renters @ } \\ & \text { 0-60\% AMI } \end{aligned}$ | Affordable @ 60\% AMI |  |  | Affordable/Available @ 60\% AMI |  |  | Affordable, Not <br> Available @ 60\% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | B | C | D | E | F | G | H | 1 |
| Region | Renter Households | Affordable Units | Absolute Difference Between Renters and Affordable Units (C - B) | Affordable Units per 100 Renter Households (C/(B/100)) | Affordable <br> \& Available Units | Absolute Difference Between Renters and Affordable \& Available Units ( F - B) | Affordable \& Available Units per 100 Renter Household S (F/(B/100) | Affordable Units Occupied by Higher Income Households (C - F) |
| Cape Coral-Fort Myers, FL MSA | 28,276 | 57,164 | 28,888 | 202 | 34,092 | 5,816 | 121 | 23,072 |
| Central Nonmetropolitan Area (minus Putnam) | 7,374 | 12,523 | 5,149 | 170 | 7,712 | 338 | 105 | 4,811 |
| Deltona-Daytona Beach-Ormond Beach, FL MSA \& Palm Coast, FL MSA (plus Putnam) | 32,461 | 47,531 | 15,070 | 146 | 30,045 | $(2,416)$ | 93 | 17,486 |
| Fort Walton Beach-Crestview-Destin, FL MSA | 9,826 | 21,705 | 11,879 | 221 | 13,011 | 3,185 | 132 | 8,694 |
| Ft. Lauderdale HMFA | 92,646 | 106,867 | 14,221 | 115 | 70,447 | $(22,199)$ | 76 | 36,420 |
| Gainesville, FL MSA (minus Gilchrist) | 25,475 | 38,832 | 13,357 | 152 | 26,212 | 737 | 103 | 12,620 |
| Jacksonville, FL MSA (minus Baker) | 74,287 | 143,621 | 69,334 | 193 | 86,644 | 12,357 | 117 | 56,977 |
| Lakeland, FL MSA | 29,307 | 46,603 | 17,296 | 159 | 29,542 | 235 | 101 | 17,061 |
| Miami-Dade HMFA (plus Monroe) | 159,220 | 106,971 | $(52,249)$ | 67 | 77,258 | $(81,962)$ | 49 | 29,713 |
| Naples-Marco Island, FL MSA | 13,850 | 24,994 | 11,144 | 180 | 15,035 | 1,185 | 109 | 9,959 |
| Northeast Nonmetropolitan Area (plus Baker \& Gilchrist, minus Madison \& Taylor) | 12,005 | 21,106 | 9,101 | 176 | 11,495 | (510) | 96 | 9,611 |
| Northwest Nonmetropolitan Area (plus Jefferson, Madison, Taylor \& Wakulla) | 12,303 | 21,182 | 8,879 | 172 | 13,198 | 895 | 107 | 7,984 |
| Ocala, FL MSA | 13,112 | 21,413 | 8,301 | 163 | 13,481 | 369 | 103 | 7,932 |
| Orlando-Kissimmee, FL MSA | 115,320 | 177,827 | 62,507 | 154 | 112,281 | $(3,039)$ | 97 | 65,546 |


|  | $\begin{aligned} & \text { Renters @ } \\ & 0-60 \% \text { AMI } \end{aligned}$ | Affordable @ 60\% AMI |  |  | Affordable/Available @ 60\% AMI |  |  | Affordable, Not <br> Available @ 60\% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A | B | C | D | E | F | G | H | 1 |
| Region | Renter Households | Affordable Units | Absolute Difference Between Renters and Affordable Units (C - B) | Affordable Units per 100 Renter Households (C/(B/100)) | Affordable <br> \& Available Units | Absolute Difference Between Renters and Affordable \& Available Units ( $F$ - B) |  <br> Available Units per 100 Renter Household s (F/(B/100) | Affordable Units Occupied by Higher Income Households (C-F) |
| Palm Bay-Melbourne-Titusville, FL MSA | 26,846 | 54,358 | 27,512 | 202 | 33,016 | 6,170 | 123 | 21,342 |
| Panama City-Lynn Haven, FL MSA | 9,822 | 20,233 | 10,411 | 206 | 11,619 | 1,797 | 118 | 8,614 |
| Pensacola-Ferry Pass-Brent, FL MSA | 24,447 | 42,856 | 18,409 | 175 | 25,750 | 1,303 | 105 | 17,106 |
| Port St. Lucie, FL MSA | 17,857 | 26,594 | 8,737 | 149 | 17,456 | (401) | 98 | 9,138 |
| Punta Gorda, FL MSA | 6,550 | 11,425 | 4,875 | 174 | 6,634 | 84 | 101 | 4,791 |
| Sarasota-Bradenton-Venice, FL MSA | 34,146 | 58,836 | 24,690 | 172 | 35,933 | 1,787 | 105 | 22,903 |
| Sebastion-Vero Beach, FL MSA (plus Okeechobee) | 8,446 | 14,677 | 6,231 | 174 | 9,625 | 1,179 | 114 | 5,052 |
| South Nonmetropolitan Area (minus Monroe \& Okeechobee) | 7,055 | 12,031 | 4,976 | 171 | 7,623 | 568 | 108 | 4,408 |
| Tallahassee, FL MSA (minus Jefferson \& Wakulla) | 32,693 | 45,824 | 13,131 | 140 | 30,552 | $(2,141)$ | 93 | 15,272 |
| Tampa-St. Petersburg-Clearwater, FL MSA | 157,293 | 256,445 | 99,152 | 163 | 160,208 | 2,915 | 102 | 96,237 |
| West Palm Beach-Boca Raton HMFA | 65,497 | 83,343 | 17,846 | 127 | 52,670 | $(12,827)$ | 80 | 30,673 |
| State of Florida | 1,016,114 | 1,474,961 | 458,847 | 145 | 931,539 | $(84,575)$ | 92 | 543,422 |

## Appendix 2. Notes on Methodology: 2013 Household Estimates

All household estimates in Chapter 3 are based on 2009-2011 American Community Survey (ACS) data. The 2009-2011 ACS includes on three years' worth of sample households. The larger sample allows for more detailed tables at smaller geographic levels than single- year ACS data.

Three steps are required to create the county-level household estimates for cost burden, income and size and the regional estimates for households by age:

1. Produce a 2013 estimate of households by tenure using 2010 and 2015 county population estimates and projections from BEBR and methods from the Shimberg Center's Affordable Housing Needs Assessment.
2. Construct complex cross-tabulations of household characteristics at appropriate levels of geography from the 2009-2011 American Community Survey. These include households by tenure, cost burden, income, household size, and student-headed status at the county level, and households by tenure, cost burden, income, age of householder, and student-headed status for the Small/Medium/Large county size categories and Department of Elder Affairs' multi-county Planning and Service Areas.
3. Combine the 2013 estimate of households by tenure from step (a) with the 2009-2011 ACS crosstabulations.

A limitation of the PUMS dataset is its geographic coding scheme, which is based on areas that include 100,000 persons or more. Hence, some Public Use Microdata Areas (PUMA) contain several less populous counties, while more populous counties contain numerous Public Use Microdata Areas or PUMAs. To create county-level estimates for the more populous counties, we aggregated PUMAs contained in a single county together. To create county-level estimates for the smaller counties that are grouped together in a single PUMA, we used basic household by tenure estimates that are available at the county level and extrapolated detailed household characteristics from the PUMA-level analysis.


[^0]:    ${ }^{1}$ The 737,435 figure refers to an estimate for 2013 and therefore exceeds the 710,790 household estimate in the first bullet point on the previous page.

[^1]:    Source: U.S. Census Bureau, 2000 Decennial Census and 2005 and 2011 American Community Survey

[^2]:    ${ }^{2}$ We use the 2009-2011 three-year data for this analysis rather than the 2011 single year ACS data used in the previous section because its larger sample size permits analysis at smaller geographic levels, such as the county. Because the three-year estimates are used and also are updated to 2013 estimates, statewide figures will be slightly different than those presented in the previous chapter. Appendix 1 summarizes the methodology that was used to create the household estimates and projections contained in this report.

[^3]:    ${ }^{3}$ In several cases, we have modified the PSA county groupings from the boundaries used Department of Elder Affairs due to American Community Survey data limitations. Table 3.4 lists the counties included in each modified PSA.

[^4]:    ${ }^{4}$ We use the 40 percent of income affordability threshold to be consistent with the other sections of the Rental Market Study. Other previously published studies using the affordable/available method from HUD, National Low Income Housing Coalition and other states use a 30 percent of income affordability threshold.
    ${ }^{5}$ The HUD Worst Case Housing Needs report refers to affordable, available and adequate units. Adequate housing units in that study are those determined not to be substandard by criteria found in the American Housing Survey (AHS). The American Community Survey offers more limited data for determining housing adequacy than the AHS.

