BEFORE THE STATE OF FLORIDA FLORIDA HOUSING FINANCE CORPORATION

OCEAN BREEZE EAST APARTMENTS, LLC

Petitioner,

VS.

FHFC Case No.: 2018-020BP

RFA No. 2017-113

Application No. 2018-286C

FLORIDA HOUSING FINANCE CORPORATION,

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FORMAL WRITTEN PROTEST AND PETITION FOR ADMINISTRATIVE HEARING

Petitioner, OCEAN BREEZE EAST APARTMENTS, LLC ("OCEAN BREEZE"), pursuant to sections 120.57(3), Florida Statutes ("F.S."), and Rules 28-110 and 67-60, Florida Administrative Code ("FAC") hereby files this Formal Written Protest and Petition for Administrative Hearing regarding the review, ranking and scoring decision of Respondent, FLORIDA HOUSING FINANCE CORPORATION ("Florida Housing") to award funding to responsive bidders pursuant to Request for Application 2017-113 Housing Credit Financing for Affordable Housing Developments located in Broward, Duval, Hillsborough, Orange, Palm Beach and Pinellas Counties. ("RFA"). In support OCEAN BREEZE EAST APARTMENTS, LLC provides as follows:

1. OCEAN BREEZE is a Florida limited liability Corporation in the business of providing affordable housing. OCEAN BREEZE is located at 7735 NW 146 Street, Suite 306, Miami Lakes, FL 33016.

- 2. Florida Housing is the allocating agency for the State of Florida that was granted the authority to issue RFA 2017-113 for the purpose of providing much needed affordable housing. Florida Housing's address is 227 North Bronough Street, Suite 500, Tallahassee, Florida 32301.
 - 3. On October 6, 2017, Florida Housing issued the RFA to offer funding as follows:

This Request for Applications (RFA) is open to Applicants proposing the development of affordable, multifamily housing located in Broward County, Duval County, Hillsborough County, Orange County, Palm Beach County, and Pinellas County. Under this RFA, Florida Housing Finance Corporation (the Corporation) expects to have up to an estimated \$14,601,863 of Housing Credits available for award to proposed Developments located in Broward County, Duval County, Hillsborough County, Orange County, Palm Beach County, and Pinellas County. The Corporation is soliciting applications from qualified Applicants that commit to provide housing in accordance with the terms and conditions of this RFA, inclusive of Exhibits A, B, C, D, E, and F, applicable laws, rules and regulations, and the Corporation's generally applicable construction and financial standards.

- 4. Through the issuance of the RFA, Florida Housing sought to solicit proposals from qualified Applicants that would provide housing consistent with the terms and conditions of the RFA, applicable laws, rules, and regulations.
- 5. On December 28, 2018, OCEAN BREEZE submitted an Application in Response to the RFA that included information concerning a 123 unit apartment complex in Palm Beach County, Florida. Through the Application, OCEAN BREEZE was requesting \$2,070,000 in tax credits funding. OCEAN BREEZE satisfied all requirements of the RFA. Florida Housing received five (33) applications in response to the RFA.
- 6. As the owner of a project seeking funding through the RFA, OCEAN BREEZE is substantially affected by the review, scoring, and ranking of the responses to the RFA. The results of this and related proceedings may affect OCEAN BREEZE' ability to obtain funding through the RFA.

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- 7. Consistent with the primary mission and goal of the RFA, OCEAN BREEZE will provide much needed affordable housing in Palm Beach County. Without the funds provided by the RFA, OCEAN BREEZE will be unable to provide this much needed housing. Accordingly, Ocean Breeze' substantial interests are affected by the decisions made by Florida Housing.
- 8. On February 22, 2018, consistent with the RFA instructions, the Florida Housing designated Review Committee met and considered the Applications responding to the RFA. At the meeting, the Review Committee orally listed and manually input the scores for each section of each RFA Response and ultimately made recommendations to the Board of Directors for their consideration. The Review Committee consisted of Florida Housing staff.
- 9. During the meeting, the Review Committee determined the eligibility of each Application. The Review Committee determined that the OCEAN BREEZE Application was eligible for funding and a recommendation was made to award OCEAN BREEZE its requested funding. At the conclusion of the meeting, the Review Committee voted to send a funding recommendation to Florida Housing Board of Directors for approval. (See Attachment A)
- 10. On March 16, 2018, Florida Housing's Board of Directors accepted the Review Committee's ranking and funding recommendations, which included finding OCEAN BREEZE eligible. (See Attachment B)
- 11. On March 21, 2018, OCEAN BREEZE in an abundance of caution timely filed its Notice of Intent to Protest the determination that its Application was eligible and tentatively awarded funding. This Formal Written Protest is being timely filed and Florida Housing has waived the bid protest bond requirement for the RFA. As a provider of affordable housing in need of supplemental funding, Ocean Breeze' substantial interests are affected by Florida Housing's decision to award the necessary funding pursuant to the RFA. Without the funding, OCEAN BREEZE will not be able to develop the proposed development.

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114254693.1

- 12. OCEAN BREEZE takes the position that Florida Housing's scoring of its Application was neither erroneous, arbitrary, capricious or contrary to competition.
- 13. Several other notices of intent to protest however have been filed and Florida Housing's scoring actions may be changed by those challenges. The results of any challenge may impact Ocean Breeze' funding and OCEAN BREEZE believes that any change to the current soring would be arbitrary and capricious.
- 14. OCEAN BREEZE reserves the right to amend this petition as additional documents and facts are discovered to raise issues concerning the eligibility of other Applications which responded to the RFA and may challenge the Ocean Breeze Application.
 - 15. Material issues to be resolved:
 - a. Whether the review of Ocean Breeze' Application in response to the RFA was consistent with the RFA requirements, or Florida Housing policies.
 - b. Whether Florida Housing's review and actions taken concerning Ocean Breeze' Applications were arbitrary or capricious, clearly erroneous or contrary to competition.
 - c. Whether Florida Housing's review of all Applications submitted in response to the RFA was arbitrary, capricious, clearly erroneous or contrary to competition.

WHEREFORE, OCEAN BREEZE requests that a settlement meeting be scheduled and if settlement is not reached, a hearing be scheduled and ultimately an order be entered determining that Florida Housing's review and scoring of Ocean Breeze' Application was consistent with the RFA specifications and to Florida Housing's governing statutes, rules and policies to such an extent as to not be arbitrary, capricious, contrary to competition, and clearly erroneous.

Respectfully submitted,

CARLTON, FIELDS, JORDEN BURT, P.A.

<u>/s/ Michael P. Donaldson</u> MICHAEL P. DONALDSON Florida Bar No. 0802761 Post Office Drawer 190 215 S. Monroe St., Suite 500 Tallahassee, Florida 32302 Telephone: 850/224-1585

Facsimile: 850/222-0398

Email: mdonaldson@carltonfields.com

Attorneys for OCEAN BREEZE EAST APARTMENTS, LLC

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that the original and a copy of the foregoing has been filed by E-Mail and Hand Delivery to Ana McGlamory, Corporation Clerk, Florida Housing Finance Corporation, 227 N. Bronough Street, Suite 5000, Tallahassee, FL 32301, this 2nd day of April 2018.

/s/ Michael P. Donaldson
MICHAEL P. DONALDSON

RFA 2017-113 Board Approved Scoring Results

| Application Number | Name of Development | County | Name of Authorized Principal Representative | Name of Developers | Demo. Commitment | Total Units | HC Funding Amount | Eligible For Funding? | γNP? | Total Points | Proximity Funding Preference | Per Unit Construction Funding Preference | Development Category Funding Profesors | Development Category | Total Corp Funding Per Set-Aside | Leveraging Classification | Florida Job Creation Preference | Lottery Number |
|--------------------|--|--------------|---|---|------------------|-------------|-------------------|-----------------------|------|--------------|---------------------------------|---|--|-------------------------|-------------------------------------|------------------------------|------------------------------------|----------------|
| Eligible Appli | cations | | | | | | | | | | | | - | | | | ······· | |
| 2018-272C | Venetian Isles | Pinellas | Joseph F. Chapman, IV | Royal American Properties, LLC | E, Non-ALF | 86 | 1,660,000.00 | Υ | N | 15 | Y | Υ | Y | NC | 117,358.14 | Α | Y | 11 |
| 2018-273C | Hawthorne Park | Orange | Jonathan L. Wolf | Hawthorne Park Developer, LLC | E, Non-ALF | 116 | 2,110,000.00 | Y | Y | 15 | Y | Υ | Y | NC | 117,505.17 | Α | Y | 3 |
| 2018-274C | Pendana at West Lakes Senior Residences | Orange | Eddy Moratin | New Affordable Housing Partners, LLC; LIFT Orlando | E, Non-ALF | 120 | 2,110,000.00 | Υ | Υ | 20 | Y | Υ | Υ | NC | 130,960.67 | Α | Y | 22 |
| 2018-275C | Berkeley Landing | Palm Beach | Jonathan L. Wolf | Berkeley Landing Developer, LLC | E, Non-ALF | 120 | 2,110,000.00 | Υ | Υ | 15 | Y | Y | Υ | NC | 113,588.33 | Α | Y | 6 |
| 2018-277C | Bristol Manor | Orange | Jonathan L. Wolf | Bristol Manor Developer, LLC | E, Non-ALF | 98 | 2,110,000.00 | Υ | Υ | 15 | Y | Y | Υ | NC | 130,906.12 | Α | Υ | 13 |
| 2018-278C | Channel Side Apartments | Palm Beach | William T Fabbri | The Richman Group of Florida, Inc.; BDG Channel | F | 108 | 2,100,000.00 | Υ | N | 20 | Y | Y | Υ | NC | 125,611.11 | Α | Y | 24 |
| 2018-279C | Marquis Apartments | Broward | Mara S. Mades | Cornerstone Group Partners, LLC | F | 100 | 1,727,000.00 | Υ | N | 20 | Y | Υ | Υ | NC | 94,829.57 | Α | Y | 9 |
| 2018-280C | Banyan Station | Palm Beach | Matthew A Rieger | HTG Banyan Developer, LLC | F | 80 | 2,050,000.00 | Υ | N | 20 | Y | Υ | Υ | NC | 136,325.00 | В | Υ | 17 |
| 2018-281C | Madison Landing | Orange | Patrick E Law | American Residential Communities, LLC | E, Non-ALF | 88 | 2,110,000.00 | Υ | N | 15 | Y | Y | Y | NC | 127,559.09 | Α | Y | 19 |
| 2018-282C | Madison Plaza | Orange | Patrick E Law | American Residential Communities, LLC | E, Non-ALF | 88 | 2,110,000.00 | Y | N | 15 | Y | Υ | Y | NC | 127,559.09 | Α | Y | 21 |
| 2018-283C | The Boulevard at West River | Hillsborough | Jerome D Ryans | WRDG T3A Developer, LLC | F | 118 | 2,110,000.00 | Υ | N | 20 | Y | Υ | Υ | NC | 118,160.00 | Α | Y | 15 |
| 2018-284C | Sailboat Bend Apartments | Broward | Kenneth Naylor | APC Sailboat Bend II Development, LLC; HEF-Dixie | E, Non-ALF | 110 | 2,561,000.00 | Y | Υ | 20 | Y | Υ | Y | NC | 114,661.80 | Α | Y | 5 |
| 2018-285C | Anderson Terrace Apartments | Orange | Matthew A Rieger | HTG Anderson Terrace Developer, LLC | F | 120 | 1,625,000.00 | 4 | N | 15 | Y | Υ | Υ | NC | 126,072.92 | Α | Y | 4 |
| 2018-286C | Ocean Breeze East | Palm Beach | Lewis V Swezy | RS Development Corp; Lewis Swezy | F | 123 | 2,070,000.00 | Υ | N | 20 | Υ | Υ | Y | NC | 108,717.07 | Α | Υ | 8 |
| 2018-289C | Heron Estates Family | Palm Beach | Matthew A Rieger | HTG Heron Estates Family Developer, LLC | F | 79 | 1,541,751.00 | Υ | N | 20 | Υ | Y | Y | NC | 126,072.30 | Α | Υ | 10 |
| 2018-291C | Springfield Plaza | Duval | Clifton E. Phillips | Roundstone Development, LLC | F | 84 | 1,660,000.00 | γ | N | 15 | Y | Y | Y | NC | 127,661.90 | Α | Υ | 25 |
| 2018-293C | Lofts at Jefferson Station | Duval | James R. Hoover | TVC Development, Inc. | F | 98 | 1,660,000.00 | Υ | N | 20 | Y | Y | Y | NC | 126,160.00 | Α | Υ | 32 |
| 2018-294C | Birch Hollow | Orange | Matthew A Rieger | HTG Birch Hollow Developer, LLC | E, Non-ALF | 120 | 1,625,000.00 | Υ | N | 1 5 | Υ | Y | Y | NC | 126,072.92 | A | Y | 18 |

RFA 2017-113 Board Approved Scoring Results

| Application Number | Name of Development | County | Name of Authorized Principal Representative | Name of Developers | Demo. Commitment | Total Units | HC Funding Amount | Eligible For Funding? | NP? | Total Points | Proximity Funding Preference | Per Unit Construction Funding Preference | Development Category Funding Profesence | Development Category | Total Corp Funding Per Set-Aside | Leveraging Classification | Florida Job Creation Preference | Lottery Number |
|--------------------|--------------------------------|--------------|---|---|------------------|-------------|-------------------|-----------------------|-----|--------------|---------------------------------|---|---|-------------------------|-------------------------------------|------------------------------|------------------------------------|----------------|
| 2018-296C | City Edge | Hillsborough | William T Fabbri | The Richman Group of Florida, Inc.; Corporation to | E, Non-ALF | 120 | 2,110,000.00 | Υ | Υ | 20 | Y | Y | Υ | NC | 130,960.67 | Α | Y | 20 |
| 2018-297C | ETHANS WALK APARTMENTS | Orange | DEION R LOWERY | DRL EW DEVELOPMENT LLC | E, Non-ALF | 88 | 1,576,344.00 | Υ | N | 15 | Y | Y | Y | NC | 115,717.98 | Α | Y | 7 |
| 2018-299C | Sandpiper Court | Pinellas | Domingo Sanchez | DDER Development, LLC | E, Non-ALF | 64 | 1,660,000.00 | Υ | N | 15 | N | Y | Υ | NC | 137,987.50 | В | Υ | 33 |
| 2018-300C | Casa Sant'Angelo Apartments | Broward | Kenneth Naylor | Casa Sant'Angelo Development, LLC | E, Non-ALF | 113 | 2,383,228.00 | Υ | Y | 15 | Y | Y | Y | NC | 115,808.01 | Α | Y | 30 |
| 2018-302C | Parramore Oaks Phase Two | Orange | Paula McDonald Rhodes | InVictus Development, LLC; ADC Communities, LLC; Royal | F | 89 | 1,603,777.00 | Υ | N | 15 | Υ | Y | Y | NC | 143,894.44 | В | Υ | 14 |
| 2018-303C | Village View | Broward | Matthew A. Rieger | HTG Village View Developer, LLC | E, Non-ALF | 96 | 2,561,000.00 | Υ | N | 15 | Y | Υ | Y | NC | 120,633.77 | Α | Y | 1 |
| 2018-304C | Eagle Ridge | Pinellas | Richard Higgins | Norstar Development USA, LP; Tarpon Springs | F | 71 | 1,660,000.00 | Υ | N | 20 | Y | Y | ¥ | NC | 151,036.62 | В | Υ | 16 |
| Ineligible Ap | plications | | *** | | • | | | | | | | | | | | | | |
| 2018-276C | Durham Place | Orange | Jonathan L. Wolf | Durham Place Developer, LLC | E, Non-ALF | 116 | 2,110,000.00 | N | Υ | 15 | N | Υ | Y | NC | 117,505.17 | | Υ | 23 |
| 2018-287C | Anchorage Apartments | Pinellas | William T Fabbri | The Richman Group of Florida, Inc. | E, Non-ALF | 87 | 1,600,000.00 | N | N | 15 | N | Υ | Y | NC | 136,974.71 | | Υ | 28 |
| 2018-288C | Douglas Gardens IV | Broward | Matthew A. Rieger | Douglas Gardens IV Developer, LLC | E, Non-ALF | 120 | 2,561,000.00 | N | Z | 20 | Υ | Υ | Y | NC | 117,187.09 | | Υ | 31 |
| 2018-290C | FOUR6 Skyway | Pinellas | Bowen A Arnold | DDA Development, LLC | E, Non-ALF | 80 | 1,660,000.00 | N | N | 20 | Y | Y | Y | NC | 126,160.00 | | Υ | 2 |
| 2018-292C | Village of Valor | Palm Beach | Kathy S Makino- Leipsitz | KSM Holdings Florida, LLC | F | 157 | 2,110,000.00 | N | Y | 15 | Υ | Υ | Y | NC | 104,050.38 | | Υ | 29 |
| 2018-295C | Heritage at Arbor Ridge | Orange | Robert G Hoskins | NuRock Development Partners, Inc. | E, Non-ALF | 80 | 1,475,990.00 | N | N | 15 | Υ | Υ | Υ | NC | 137,414.67 | | Υ | 12 |
| 2018-298C | Residences at Barnett Park | Orange | Robert G Hoskins | NuRock Development Partners, Inc. | F | 97 | 1,819,892.00 | N | N | 15 | Υ | Υ | Υ | NC | 139,737.69 | | Υ | 27 |
| 2018-301C | CHANDLERS CROSSING APARTMENTS | Orange | DEION R LOWERY | DRL CC DEVELOPMENT LLC | F | 88 | 1,576,344.00 | N | N | 15 | Υ | Υ | Y | NC | 115,717.98 | | Υ | 26 |

On March 16, 2018, the Board of Directors of Florida Housing Finance Corporation approved the Review Committee's motion to adopt the scoring results above.

Any unsuccessful Applicant may file a notice of protest and a formal written protest in accordance with Section 120.57(3), Fla. Stat., Rule Chapter 28-110, F.A.C., and Rule 67-60.009, F.A.C. Failure to file a protest within the time prescribed in Section 120.57(3), Fla. Stat., shall constitute a waiver of proceedings under Chapter 120, Fla. Stat.

RFA 2017-113 Board Approved Preliminary Awards

| Total HC Available for RFA | 14,601,863.00 |
|----------------------------|---------------|
| Total HC Allocated | 13,898,000.00 |
| Total HC Remaining | 703,863.00 |

| Application Number | Name of Development | County | Name of Authorized Principal Representative | Name of Developers | HC Funding Amount | NP? | Total Points | Proximity Funding Preference | Per Unit Construction Funding Preference | Development Category Funding Preference | Leveraging Classification | Florida Job Creation Preference | Lottery Number |
|-----------------------|--|--------------|--|---|----------------------|-----|-----------------|------------------------------------|---|--|------------------------------|---------------------------------------|-------------------|
| Broward Cour | nty Application | | | | | | | | | | | | |
| 2018-284C | Sailboat Bend Apartments II | Broward | Kenneth Naylor | APC Sailboat Bend II Development, LLC; HEF-Dixie Court Development, LLC | 2,561,000.00 | Υ | 20 | Y | Y | Y | Α | Y | 5 |
| Duval County | Anglication | | | | | | | | | | | | |
| 2018-293C | Lofts at Jefferson Station | Duval | James R. Hoover | TVC Development, | 1,660,000.00 | N | 20 | Υ | Y | Y | Α | Y | 32 |
| Hillsborough (| County Application | | | | | | | | | | | | |
| 2018-283C | The Boulevard at West River | Hillsborough | Jerome D Ryans | WRDG T3A Developer, LLC | 2,110,000.00 | N | 20 | Y | Y | Y | Α | Y | 15 |
| Orange Count | v Application | | | | | | | | | | | | |
| 2018-274C | Pendana at West Lakes Senior Residences | Orange | Eddy Moratin | New Affordable Housing Partners, LLC; LIFT Orlando Community Development, LLC | 2,110,000.00 | Y | 20 | Y | Y | Y | Α | Υ | 22 |
| Palm Reach Co | ounty Application | | | | | | | | | | | | |
| 2018-286C | Ocean Breeze East | Palm Beach | Lewis V Swezy | RS Development Corp; Lewis Swezy | 2,070,000.00 | N | 20 | Y | Y | Y | Α | Y | 8 |
| Pinellas Count | ty Application | | | | | - | | | | _ | | | |
| 2018-304C | Eagle Ridge | Pinellas | Richard Higgins | Norstar Development USA, LP; Tarpon Springs Development, LLC | 1,660,000.00 | N | 20 | Y | Y | Υ | В | Y | 16 |

RFA 2017-113 Board Approved Preliminary Awards

| Application Number | Name of Development | County | Name of Authorized Principal Representative | Name of Developers | HC Funding Amount | NP? | Total Points | Proximity Funding Preference | Per Unit Construction Funding Preference | Development Category Funding Preference | Leveraging Classification | Florida Job Creation Preference | Lottery Number |
|-----------------------|--|---------|--|------------------------------------|----------------------|-----|-----------------|------------------------------------|---|--|------------------------------|---------------------------------------|-------------------|
| Non-Profit Ap | Non-Profit Application or 2nd Broward County Application | | | | | | | | | | | | |
| 2018-279C | Marquis Apartments | Broward | Mara S. Mades | Cornerstone Group Partners, LLC | 1,727,000.00 | N | 20 | Y | Y | Y | Α | Y | 9 |

On March 16, 2018, the Board of Directors of Florida Housing Finance Corporation approved the Review Committee's motion and staff recommendation to select the above Applications for funding and invite the Applicants to enter credit underwriting.

Any unsuccessful Applicant may file a notice of protest and a formal written protest in accordance with Section 120.57(3), Fla. Stat., Rule Chapter 28-110, F.A.C., and Rule 67-60.009, F.A.C. Failure to file a protest within the time prescribed in Section 120.57(3), Fla. Stat., shall constitute a waiver of proceedings under Chapter 120, Fla. Stat.